

# Tenex Software Solutions, Inc. Response to State of Delaware RFP GSS18809 - Election System Solution

COPY



Electronic Poll Book  
Election Management System  
Voter Registration System

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## Transmittal Letter

January 18<sup>th</sup>, 2018

Michael Bacu and the State of Delaware Elections Board,

Tenex Software Solutions, Inc., is pleased to submit our proposal to the State of Delaware's request for proposal GSS18809 for Election Equipment and Voting System. This proposal outlines our proposed approach to the project and addresses the information requirements that were outlined in the RFP. Tenex is submitting a proposal for both the electronic poll book portion as well as the election management/voter registration system portion of this proposal.

With over 16 years of experience, Tenex Software Solutions, Inc has the in-depth knowledge and experience to undertake this initiative on behalf of the State of Delaware and to complete it effectively and on time. Our staff consists of industry veterans and highly qualified technical engineers who have a proven track record of providing solutions to large jurisdictions in the elections industry.

Tenex does not take any exceptions to this RFP or its requirements. Tenex also attests that it shall not store or transfer non-public State of Delaware data outside of the United States.

Thank you for the opportunity to submit our proposal for your consideration.

Sincerely,



Ravi Kallem, President, Tenex Software Solutions, Inc.

We would be pleased to answer any questions you might have regarding our submission. Please reach out to the individuals listed below for clarifications and additional information.

**The individual to be contacted for clarification**

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Telephone: 813-735-0845 Email: [ashley.ellison@tenexsolutions.com](mailto:ashley.ellison@tenexsolutions.com)

## Form 1: Proposal

# Company Background and Qualifications

Tenex Software Solutions, Inc., headquartered in Tampa, FL has been providing IT and software development services to local government offices since April 2000. Tenex was founded by IT industry veterans to bring the benefits of rapidly evolving technology to the elections industry. The founders realized that the changing trends towards sophisticated web technologies, mobile revolution, and shifting user expectations around sophisticated but simple user experiences offers a rewarding opportunity to bring those benefits to voters, elections offices, and IT administrators alike. Over the years Tenex has participated in a variety of software development efforts, but from the start of the company, the primary focus has been and continues to be elections.

Tenex and our expert team of 15 employees currently service over 5.8 million registered voters in 6 states. All software development and support is conducted from our headquarters based in Tampa, FL and a satellite office in Ohio. Tenex takes pride in its technical and product development skills as well as the depth of collective elections knowledge its employees bring to the organization. With a proven and successful track record with large county implementation and a proven platform of next generation products for elections, Tenex is a respected and growing company in the elections domain.

Tenex has built and acquired IP for a range of software products for the elections domain, ranging from online election results reporting to a comprehensive voter registration system. Two of the latest product offerings from Tenex is the Precinct Central election management and electronic pollbook platform with the integrated Election Response module for election campaign candidate tracking. These have been very well received in the marketplace as the next generation systems and have been developed from the ground up using the latest technologies. The platform has been very successfully used in some of the largest jurisdictions in the US and was most recently used county-wide by a customer in the heavy turnout General Election of November 2016.

Tenex's focused and principled approach has led to a company that has grown consistently from year one and is viewed as a respected technology company in this domain by users and other stakeholders. Tenex has an excellent track record for service and has never defaulted in its performance on a contract.

Tenex operates on three fundamental principles:

- **Technical Excellence:** Tenex considers this principle "raison d'être" for its corporate existence. The company invests in attracting the best talent and devotes a considerable amount of financial, corporate and human resources in ensuring that its workforce is simply one of the best in technical skills.
- **Operational Savvy:** Tenex believes that any IT system is only as good as its users say it is, no matter how sophisticated the engineering happens to be. Tenex believes that at least 1/3 of the effort in building a system is in spending time with the users as they are using the system, fine-tuning the processes until the system is robust and performing at near 100% reliability.
- **Integrity:** Tenex regards integrity and trust as forming the core of its business function. The operational mode of Tenex emphasizes transparency in the conduct of business, simple to explain language in contract terms, fair and balanced us versus price and investing into communities and people that we work with.

The name of the company, "Tenex," encompasses the basic business philosophy of "being 10x (ten times) better in everything we do". With that in mind, with every project we undertake, every employee we hire, and every product we create, we first answer some basic questions:

- Is what we are proposing 10 times better than the previous process?
- Is what we are proposing going to solve the problem 10 times better than the competition?
- Is what we are proposing going to offer our customers 10 times more benefit than the status quo?



## Solution Overview

The Tenex vision has been to bring a modern solution using the latest technologies to the elections domain. All products created by Tenex can work stand-alone for individual purposes or as a fully integrated and comprehensive solution. The individual Tenex product modules come together under the product umbrella of The Election Desk (Voter Central) to form a comprehensive solution that can be deployed state-wide as one central system.

All Tenex products can be deployed as a single county solution or as an integrated state-wide solution where all counties can access the system from one central portal. For the State of Delaware, Tenex is proposing Voter Central Suite of products that are comprised of:

- **Precinct Central** - for voter check-in and monitoring voting location activities
- **Election Central** - for end-to-end planning of the election lifecycle
- **Voter Central** - for managing the day-to-day tasks of administering voter rolls

## Precinct Central - Electronic Pollbook and Election Monitoring

The Precinct Central platform started with a basic concept of an electronic pollbook system that replaces the paper check-in process and allows checking in voters in an electronic format. In its current state it has evolved into a complete monitoring platform allowing election officials to track and react to issues in the field before they are magnified into larger problems.

The **Precinct Central Suite** is comprised of three core modules that form the backbone for the electronic pollbook functionality. These are, Precinct Central Touchpad, Precinct Central Data Studio, and Precinct Central Console.



**Precinct Central Touchpad** is a highly customizable ePollbook solution that runs on the award-winning Pad hardware platform. This hardware platform, along with the intuitive software from Tenex, offers familiarity and ease of use for poll workers. There are no additional peripherals required for reading barcodes and gathering voter signatures. The platform is lightweight and easy to setup, operate, transport, and store. Precinct Central is highly customizable features also allow for easy scalability to multiple voter districts throughout the province with customized messages, flows, and language where necessary.

The **Precinct Central Data Studio** forms the communication backbone for the product suite. This module provides interfaces for integrating with the voter registration system and for communicating information between all Touchpads deployed in the election. This module employs IT industry standard data management practices and mature off-the-shelf database technologies to manage, protect, and maintain integrity of election data. The consistent application of this methodology is used at every module of the platform to prevent data inconsistencies and losses while identifying and monitoring exceptions quickly and easily at the elections office.

**Precinct Central Console** is a real-time comprehensive monitoring platform that allows the office staff to monitor devices, users, communications, and performance metrics, all on an easy to use, dedicated computing environment. Authorized users receive a private, secure website where this monitoring can be done in real-time from anywhere.

The Precinct Central Console is also the election office portal for a pre-election setup activity and post-election data reconciliation, auditing, and export. Tenex understands that management staff on Election Day can be stretched thin and will need access to important election information on-the-go from wherever they are. A mobile website of the Precinct Central Console, Precinct Central Mobile Monitor, provides direct access to critical election information to officials who can quickly respond to issues in the field.

**Live Results** is a real-time election results reporting module that can be used to report preliminary results on election night and final and certified results.

**Election Response** is an election help-desk, trouble ticket and technical management solution that helps offices track and respond to issues in the field.

**Election Ready** provides high-level visibility into the status of voting locations to allow administrators to quickly identify issues before they become large problems.

## Election Central - Election Management

The Tenex Election Central platform uses the latest technologies to provide a tool for the end-to-end management of the election lifecycle. The integrated modules allow workflow efficiency and seamlessly to facilitate information sharing and monitoring across departments. Using one integrated solution ensures everyone is always on the same page.

**Election Force** allows easy tracking for training classes, election worker staffing and scheduling, and election worker payroll.

**Election AIM** is an asset and inventory management solution designed specifically for managing the equipment and election supplies allocation and tracking process.

**Election PAL** allows planning for allocations needed for an election and mapping which precincts vote at which location.

**Election ToDo** is an election calendar and work assignment solution that allows election offices to plan and track election related tasks.

**Campaign Desk** is a powerful solution for setting up election offices, candidates, election contests and ballot planning.







## Attachment 5: Business References



## Appendix B: Part 3: Electronic Poll Books

### Minimum requirements for Electronic Poll Book (EPB) System:

## 1. Basic Features:

## 1. Voter Search and Check-in:

[illegible]

1. [REDACTED]  
 2. [REDACTED]  
 3. [REDACTED]  
 4. [REDACTED]  
 5. [REDACTED]  
 6. [REDACTED]  
 7. [REDACTED]  
 8. [REDACTED]  
 9. [REDACTED]  
 10. [REDACTED]

\_\_\_\_\_

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Precinct Central was built with great care to ensure that poll workers can easily and effectively search for a voter through a variety of methods. The flip-and-share stand has been designed to provide an ergonomic method for scanning barcoded data and automatic lookup voter information. A variety of standard barcode formats are supported, such as Code39 (3 of 9 barcode), QR Code, and PDF417 2D barcode.

- **Driver's License/State issued ID Card:** The built-in camera is used to scan the 2D barcode on the ID card and automatically lookup voter information. This method has been benchmarked at under 1-second data retrieval across a database of 10 million voters.
- **Polling Place Card/Voter ID Card:** Precinct Centra can also be configured to read a barcode of the voter ID number. The voter ID number can be typed or a barcode can be scanned using the built-in camera from documents such as a voter information card or sample ballot. This method has been benchmarked at under 1-second data retrieval across a database of 10 million voters.

The Precinct Central easy-to-earn, wizard-like screens seamlessly guide the poll worker through the eligibility workflows. On step 1 “Voter Identification”, the voter’s proper y identification and proofed. On step 2 “Voter Eligibility”, of the Precinct Central check-n-wizard the poll worker’s provided with the voter eligibility determination.

The voter's e g b ty s c e a r y d e n t f e d w t h c o o r - c o d e d m e s s a g e s t h a t w a r n a n d g u d e t h e p o w o r k e r t o t h e p r o p e r h a n d n g o f t h e s p e c i f c v o t e r r e c o r d . A w o r k f l o w s a n d m e s s a g e s a r e e a s y c u s t o m z a b e .

[illegible]



## 2. Usability

### A. Touch screen capability is required.

Precinct Centra Touchpad uses Apple Pad hardware which relies on a specifically designed touch screen for user input. The screen is protected by a scratch-resistant sheet of glass. Apple coats this screen with an oleophobic substance designed to repel the oils left by your fingertips, allowing you to wipe the screen clean easily. The key to the screen is a thin layer of capacitive material embedded in the surface that serves as the heart of the Pad input system. The material is transparent to the user, but it allows the system to detect a touch anywhere on the surface of the screen.

The system does not require any additional external peripherals such as a keyboard, mouse, barcode scanner, and signature capture pad. The onboard camera is used to facilitate searches using barcodes on driver license and other voter identification cards. The signature capture is completed electronically on the touch screen.

The Pad is a tablet form-factor and requires a stand for assisting the worker in viewing the screen and in handling the device. Tenex designed the flip & share stand to house the Pad in an ergonomic enclosure for storage as well as for operating as a stand. Using the flip & share stand, the poll worker does not have to handle the Pad device at any time, there is no assembly required for setup, there are no tangled cords, the stand does not wobble when handling and signing, and it has been engineered to work at optimal angles when scanning ID cards and when signing.

### B. EPB shall support user interface customization such as brightness, contrast, text and UI constraints, User Interface visibility (hide/show, enable/disable), color schemes.

[REDACTED]

[REDACTED]

### C. EPB must provide capability to employ the use of handheld devices for voter check-in.

The flexibility of Precinct Centra makes it easy to deploy the use of handheld devices to check-in voters on election day. Not only is the Precinct Centra Touchpad easily changed from a tabletop check-in device to a handheld device using the flip-and-share stand positioning but Precinct Centra can also be deployed through our mobile app on a smaller, more portable device to view check-ins, look-up voters and more.

### D. EPB shall have the ability to support a wide election types and ballot combinations.

The Precinct Centra election computer book is a comprehensive system that has been designed for, and is easily configured to run a wide range of election types such as a primary, general, or special election. The Precinct Centra database contains all relevant voter information that is normally included in a printed paper roster while providing a quicker and more accurate way of looking up and checking-in voters. The Precinct Centra system (specifically Consolet) setup screens provide an easy setup

for each effect on type and parameters can be easily configured based on the type of effect on.



#### E. EPB shall comply with applicable accessibility laws and guidelines.

One of the tenants of the Precinct Central platform and design methodology has always been usability. Great care has been taken to ensure usability standards are evaluated and enforced in every aspect of the software. The basic philosophy followed for software design was to create a product that is as simple for poll officials to use on election day and users can follow intuitive prompts and messages to complete the task at hand.

- **Contrast** – A Precinct Central screen elements present data with enough contrast between the text background and foreground colors. The default colors can also be customized by DeAware. Different results are desired.
- **Type Color** – Most data presented in Precinct Central is presented in black or shades of gray. Only certain alert messages are presented in color, but these are done with sufficient contrast (such as white text on redable background).
- **Point Size** – Precinct Central presents relevant data in a minimum size of 30 points.
- **Font family and font style** – The recommendation here is to use a font that is not complicated or decorative. Precinct Central uses a very simple font throughout the screens, keeping focus on accessibility as well as design functions.
- **Font heaviness** – Font recommendations dictate the use of medium fonts rather than light stroke and using bold fonts for emphasis. It also recommends not using italics and upper case for emphasis. The Precinct Central screens do not use italics or upper case for emphasis.
- **Letter Spacing** – Precinct Central follows the primary recommendation of using a monospaced font rather than one that is proportionally spaced.

In addition, three primary themes differentiate OS from other platforms:

- **Clarity** - Throughout the system, text is legible at every size, colors are precise and used, adornments are subtle and appropriate, and a sharpened focus on functionality motivates the design. Negative space, color, fonts, graphics, and interface elements subtly highlight important content and convey interactivity.
- **Deference** - Focused motion and a crisp, beautiful interface help people understand and interact with content while never competing with it. Content typography fills the entire screen, while transparency and blurring often hint at more. Minimal use of bevels, gradients, and drop shadows keep the interface light and airy, while ensuring that content is paramount.
- **Depth** - Distinct visual layers and realistic motion convey hierarchy, importance, and facilitate understanding. Touch and discoverability heighten depth and enable access to functionality and additional content without losing context. Transitions provide a sense of depth as you navigate through content.

#### *Some usability considerations that stand-out in the software include:*

- Large font sizes with an emphasis on most readable on-screen font styles
- Consistent color schemes for presentation of alerts and messages
- Use of colors to alert users to certain conditions
- Customizable messages that allow jurisdictional freedom over language and messaging
  - Large buttons that ensure understanding of three-dimensional items that can be "touched" or "clicked" for causing the next action

#### *Accessibility features for voter facing screens include:*

- Display in multiple languages for any screens that are available to electors
- Appropriate angles for on-screen signature capture and addressing specific circumstances - i.e. left-handed electors

- Screens of the Touchpad have zoom capability to allow displaying text in larger sizes including maps, directions, and e-locator oath and affidavit messages
- The contrast and brightness of the screen can be adjusted directly from the settings available on the Touchpad
- Large font sizes with an emphasis on most readable on-screen font styles
- Consistent color schemes for presentation of alerts and messages
- Gray scale colors to assist people with color blindness
- Relevant data is presented in a minimum font size of 30 points
- All Precinct Central screen elements present data with enough contrast between the text background and foreground colors. The default colors can also be customized by DeAware if different results are desired.
- Consistent color schemes for presentation of alerts and messages.

### 3. Data Validations:

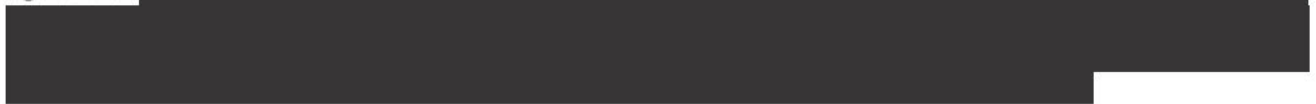
- A. System must maintain information on voters who have requested absentee ballots, returned absentee ballots, voted by absentee, early voted, etc.

Precinct Central handles all absentee statuses including absentee not returned, absentee returned, absentee not valid, early voting, and absentee surrendered. The system allows setting up different workflows for the different scenarios. The absentee status information is clearly displayed on the voter eligibility screen with clear instructions provided to the poll worker on how to handle the voter check-in process.



- B. System must identify voters required to show proof of identification of residence.

The Precinct Central workflow configuration can be setup to handle identification and proof of identification in many configurations.



- C. System shall prohibit the ability for any voter who has participated in one of the elections from participating in any other elections held on the same day.

Precinct Central prohibits voters from voting twice in the same day. This check is conducted over all voting methods, such as early voting, absentee voting, and election day voting. The robust communication framework ensures all voter check-in information is made available near real-time to the central office and to poll workers at all voting locations. This communication is continuously monitored voter activity across the county and state to ensure no one can be checked in twice.





D. System shall have the ability to display informational prompts and/or warnings based on non-qualifying voter criteria.

Precinct Central very clearly identifies voters who may not be qualified to vote in the election



**████████** *Voter Eligibility - Non-Qualifying Voter*

E. Data integrity must be cryptographically protected. Refer to GSS\_18809\_ELECTIONS\_SYS\_rfp -> Technology requirements -> STANDARD PRACTICES for additional information. Specifically, Cryptography Standard, and Key Management Standard.

Precinct Central was built from the ground-up and data integrity and security is at its core. The system is fully compliant with State and Federal privacy laws. A step further, Precinct Central was built using the most secure platform on the market today, the Apple iOS operating system.

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#### 4. Voter Registration Data:

- A. Provide a means to capture voter information updates (i.e. completing a voter registration application with the electronic signature capture). When Driver License or State ID is used as proof of identification, EPB shall be able to parse the data from the barcode and reduce manual data entry, with the ability for the poll worker to accept or reject the scanned data for each record. Note: All data must be digitally signed by the inserter and verify that the signing party is authorized on the server's side before accepting it (and recording the signature). Refer to GSS\_18809\_ELECTIONS\_SYS\_rfp -> Technology requirements -> STANDARD PRACTICES for additional information. Specify, Application Security Standard, Web Application Security, Cryptography Standard, Key Management Standard, and Electronic Signature Standard.

To capture voter information updates is very simple process. The poll worker is guided step-by-step through this process. The information captured from the driver license is automatically used to provide values in certain fields of the data entry.

Precinct Central has one of the most advanced modules available for entering and validating address information in production. This task, while appearing simple, can be troublesome when trying to locate proper street names in a large dataset. Precinct Central has a flexible yet robust street lookup engine that makes this process extremely simple and user-friendly.

- All address information is validated and a correct ballot style is assigned to the voter based on the address information.
- Provisions and workflow are available in the software in cases where there is missing street data when an address cannot be validated.

In addition to basic name, birth date, and address updates, steps for additional information, such as mailing address, identification provided, and demographics information, can be configured to be available when adding or updating elector records.

The voter information update process is a step-by-step process, that walks the poll worker through any kind of change requested by the voter. Once the poll worker has completed the change, the voter has the opportunity to review the change and ask for any corrections. During this verification process, the poll worker can simply flip the ergonomic flip & share stand towards the voter and allow them to easily review the information and accept it as correct or not.

Affidavits can be configured for the update to allow the voter to sign and confirm the update. All information from the update is securely stored locally on the Touchpad used for the update. The information is also communicated to nearby Touchpad units using a secure encrypted communication method. All information is communicated to the Precinct Central server using secure communications and fully encrypted transmissions.

- B. Provide means for updating the Delaware statewide voter registration system. Note: Must be secure and digitally signed. Refer to GSS\_18809\_ELECTIONS\_SYS\_rfp -> Technology requirements -> STANDARD PRACTICES for additional information. Specify, Application Security Standard, Web Application Security, Cryptography Standard, and Key Management Standard.

[REDACTED]

C. Support statewide voter list.

Precinct Central includes a statewide search feature that is configurable and can be turned on if the business process allows.

[REDACTED]

D. EPB shall support electronic signature capture. Describe how a voter's electronic signature is captured. Note: Refer to GSS\_18809\_ELECTIONS\_SYS\_rfp -> Technology requirements -> STANDARD PRACTICES for additional information. Specify, Cryptography Standard, Key Management Standard, and Electronic Signature Standard.

Precinct Central Touchpad makes it easy for electronic signature capture

[REDACTED]



E. EPB shall provide polling place information for voters who appear at the wrong polling place and provide a means of directing voters to the correct polling place anywhere in the state, e.g. turn-by-turn directions or generate QR code containing the information.

Precinct Central keeps detailed information for all precincts and voting location addresses to ensure the voter is always directed to the correct voting location.

- Voter Precinct Assignment: Each voter's precinct information is pre-loaded in the system. When a voter appears at the location to vote, the voter precinct information is automatically validated based on the current voting location.
- Wrong Location: If the voter is at the incorrect precinct / voting location, the election worker is prompted to either update the voter address or transfer/redirect the voter to the current voting location.
- Voter Address Change: If a voter requires an address change, Precinct Central will automatically identify the voter's new precinct based on the new address.

[REDACTED]

[REDACTED]

- F. Ability to capture and store an affidavit (e.g. for non-registered voters during school elections) on the EPB, including capturing of electronic signatures. Note: Must be digitally signed. Refer to GSS\_18809\_ELECTIONS\_SYS\_rfp -> Technology requirements -> STANDARD PRACTICES for additional information. Specifically, Cryptography Standard, Key Management Standard, and Electronic Signature Standard.

Precinct Central has the ability to customize affidavits that the voter can "ACCEPT" and affirm on the screen. The affidavits can be customized based on voter scenarios, such as provisional or voter's summary name affidavit. A regular affidavit or "oath of voter" can also be setup for the voters voting a regular ballot with no specific issues with the registration data. Each affidavit enabled in the system can be presented in different languages allowing the voter to select and affirm in the language desired.

For signature capture, the voter can sign on the Pad touchscreen and the signature is captured and stored digitally. The signature capture process is explained in more detail in answer D in this section ("4. Voter Registration Data – D").

## 5. Data synchronization:

- A. Where multiple EPBs are deployed at the same voting site, prevent a voter from signing in at different stations.



- B. Be capable of networking multiple EPBs that are located in a single voting location utilizing a secure local area network. Must demonstrate accurate and reliable synchronization between devices so that no voter can vote twice, and no registered voter is denied the opportunity to vote.



[REDACTED]

C. Provide a secure means for EPBs to communicate with the central system and vice-versa. Note: Data must be secured at each level as described in provided security documents. Refer to GSS\_18809\_ELECTIONS\_SYS\_rfp -> Technology requirements -> STANDARD PRACTICES for additional information. Specifically, Application Security Standard, Web Application Security, Cryptography Standard, and Key Management Standard.

- Precinct Central has a highly fine-tuned, performance-tested strategy for data updates. The robust communication framework ensures all locations are current with voter information and guards against double voting.
- [REDACTED]

D. If connectivity is available, EPB shall be able to determine if voter has signed in or voted in another location.

- Precinct Central has a highly fine-tuned, performance-tested strategy for data updates. The robust communication framework ensures all locations are current with voter information and guards against double voting.
- [REDACTED]



- [REDACTED]
- [REDACTED]

E. Centra system shall be capable of supporting more than one election at a time, e.g. simultaneous special elections. The system shall maintain separate unique election records for each election held on the same day.

- Precinct Centra has the capability to provide multiple election instances on the same Election Day. These elections can take place simultaneously and even in the same voting locations. Precinct Centra keeps track of multiple ballot styles for voters eligible to vote in multiple elections. Touchpads can be pre-configured with one election, or can allow the poll worker to choose the election that they are working.

#### F. Administration:

A. Allow for an override of the system if the voter is considered having voted but poll workers know that the voter has not yet voted. Reason for such override shall be captured and logged. The system shall have the ability to require advanced user authentication and authorization to perform the override.

Poll workers can override the "voter already voted" flag [REDACTED]

B. Provide estimates on how long it would take to load an EPB with data.

[REDACTED]

[REDACTED]

[REDACTED]

**Time to load:** The time it takes to load data on each Touchpad will depend on the size of the dataset and network bandwidth. Typical jurisdiction download data in under 1 min/Touchpad with multiple Touchpads downloading concurrently.

[REDACTED]



C. EPB shall allow for voter history to be quickly and accurately uploaded into the De aware statewide voter registration system. Note: Must be digitally signed. Refer to GSS\_18809\_ELECTIONS\_SYS\_rfp -> Technology requirements -> STANDARD PRACTICES for additional information. Specifically, Cryptography Standard, and Key Management Standard.

Precinct Central has out of the box capability to export data to many voter registration systems including De aware elections.



D. EPB must be able to produce reports while the elections are underway and after it has closed.

Precinct Central can be configured to continuously report on transaction information throughout the day



- E. Provide a means for challengers to review checked-in voters in real time at every location and from a central location, where connectivity is available.

Within the Precinct Central Touchpad software menu, checked-in voters can be found in real time using the “Check-In Logs” and “Check-In Totals” to display the total number of check-ins, spoiled ballots and provisional ballots. In addition, a portal for challengers to review these, real-time check-ins at every location is available. This portal contains the information necessary for the challenger to log-in and review all check-ins for the election.

Tenex also provides a central web-based option for challengers or “poll watchers” that allows them to log-in and view a real-time, on-line list of checked-in voters.

- F. Allow for review of reports and data from previous elections where EPBs were used.

Precinct Central Console is the most comprehensive electronic poll book administration dashboard available on the market today. This console provides extensive real-time monitoring controls during the voting period. The data is presented in a variety of graphical formats that can be easily filtered, summarized, and exported.

#### Check-in Monitor

- The check-in function provides up to the minute summary and detailed information on individual voter check-in data.
- Summarized dashboards provide an at-a-glance view of voter turnout by voting location, party, precinct, and other summary options. Clicking on summaries allows easy drill-down voter details.

#### Graphical Web Reports

- Web reports are available for providing information on the public election website. Graphical and map-based information can be presented on the website for voting locations, voter turnout, and wait time dashboards.

This information is made available in various summary and detail formats in a secure portal where users with the security access can log-in and view the information.

Types of views available include:

- At-A-Glance Dashboards – These provide graphical indicators at an aggregate level to allow quick viewing of totals. Data is presented in graph formats, map formats, and aggregate high-level totals.
- Ad-Hoc Summaries – These allow election officials and stakeholders to summarize data using a variety of metadata elements related to the check-in details as well as voter demographics data.
- Drill-down Reports – From Ad-Hoc summaries users can drill and quickly access complete detail level data with just a few clicks.



7. Reporting:

- A. Generate interim reports on the same screen and printer, i.e. just checked in voters, list of registration updates, etc., without suspending registration operations.

The flexibility of Precinct Central allows for individual Touchpads to generate interim reports easily and quickly without having to suspend any operations on election day by simply navigating to the menu options and following the wizard steps.



- B. EPB must be capable of providing a list of all valid voters in each respective Election District on an optional EPB printer immediately following the close of the polls on Election Day. Please provide a sample of this list.

Precinct Central provides a comprehensive set of tools for poll workers to quickly generate the necessary reports required on election day, including "check-in logs" for valid voters.



Figure 5: Check-In Logs

- C. Ability to identify double-voting either real-time or post-election.

The Precinct Central platform includes a best-in-class monitoring suite, the Precinct Central Console. Precinct Central Console is a web-based portal that allows central office staff and election officials to monitor the Precinct Central Touchpads in the field throughout preparation, distribution, election usage, and equipment return. This feature-rich platform has been used extensively by current Precinct Central jurisdictions. Precinct Central allows the Delaware State Board of Elections and county election staff the ability to centrally monitor all electronic pollbooks (both hardware and software aspects) before, during and after an election including:

- Pre-election, use detailed deployment reports to verify hardware statuses, operating system versions, time zone settings, software versions, voter verification (including any flags on a voter record) and more
- Monitor all software and hardware parameters of the pollbook clients, including connection status, voter updates, power, polls open, database status, users logged in, printer status, local area communications, and running totals during the event

- Information near real-time – heartbeat to track the history of hardware changing conditions throughout the day
- Post-election, use archived heartbeat information to run analytics for hardware performance and workforce effectiveness

The information can be viewed state-wide or down to the county level. These tools help administration and poll workers alike to ensure that double-voting doesn't occur. Additionally, the robust communication framework ensures all locations are current with voter information and guards against double voting.

D. System must have the ability to conspicuously and automatically display and update the total count of voters checked-in at the precinct. If the EPBs communicate outside of the precinct, then EPB System shall have the ability to prohibit the display and/or combination of poll book counts with any other precinct.

The Sdeways communication implementation in Precinct Central uses an architecture that does not require a master electronic poll book as is needed in a hub and spoke configuration. Instead, all devices share information, resulting in much better resiliency of the overall system. The communication between Touchpads at the same voting location also does not require any internet connectivity.

The Precinct Central Touchpads deployed across the State can be set-up as Precinct base, Location Based or in Vote Center mode. Depending on the desired mode, check-ins will show accordingly to the connected devices.

All information related to the location the Touchpad unit is being used, is clearly displayed on the unit. The information for the location can be viewed at the bottom of the "Start" screen and also at the bottom of the "Launchpad" screen.

The location information can also be accessed from any screen using the gear icon in the upper left-hand corner of the



8. Performance, dependability, reliability, availability:

A. EPBs shall consistently be quick to respond to user actions Example: Search results must be returned quickly or within reasonable time.

B. EPB shall redundantly and securely store voter validation data. Note: Refer to GSS\_18809\_ELECTIONS\_SYS\_rfp -> Technology requirements -> STANDARD PRACTICES for additional information. Specifically, Application Security Standard, Web Application Security, Cryptography Standard, and Key Management Standard.

Precinct Central was built from the ground-up to be a state of the art, secure, near real-time system that satisfies the needs of voter convenience while preserving the integrity and safety of the voter information. The system fully complies with a State and Federal privacy laws in handling sensitive CPI information.

- 
- 
- 
-



C. Must have sufficient dust, water and drop/shock resistance.

The Precinct Central Touchpad solution is an industry leader in portability, simplicity of set-up, durability and protection. The Pad screen is protected by a scratch-resistant sheet of glass.

■

•

D. Operate on battery power for up to 16 hours in the case of power outage.

The Pad based hardware will function without power for 8-10 hours on its own. Additionally, Tenex offers a battery back-up that fits seamlessly under the Flip-and-Share stand and connects directly to the Touchpad providing an additional 10 hours of battery life.

E. Shall be capable of automatically switching to a self-contained direct current power source and not interrupt the operation or integrity of the data.

Connecting and disconnecting to and from a power source will not interrupt any of the functionality and integrity of the software, the data contained in the package or any of the voting process. This flexibility in the architecture of both the Application Operating Software and the Precinct Central Software ensures that in any case, data is protected, the process is protected and the user can easily work throughout the day.

F. Shall be configured in such a way that the operator is provided indication when the Precinct EPB device(s) is operating on battery power (DC).

The Precinct Central software provides visual information for the poll worker to monitor information about the election at a quick glance. The information for the location can be viewed at the bottom of the "Start" screen and also at the bottom of the "Launchpad" screen. Additional information can also be accessed from any screen using the gear icon in the upper left-hand corner of the Touchpad.



G. Provide a means of quickly recovering data from an EPB that has failed during operation.



H. EPB shall be able to operate in standalone mode, locally networked (e.g. polling place), and state/public network (e.g. internet).

Precinct Central Touchpads are the most flexible Electronic Pollbooks on the market and can operate as a standalone unit, locally networked in a polling location or globally networked with the Delaware State system. This ensures that Delaware State and Local election officials have flexibility in one product.

[REDACTED]

## 9. Support, troubleshooting, Survivability:

A. Provide on-site troubleshooting service on Election Day. Attach current cost figures as well as optional figures to cover day(s) before and after Election Day.

Tenex provides on-site troubleshooting service and support at a daily rate of [REDACTED] per on-site representative. Tenex also provides off-site troubleshooting services from our central office in Tampa, Florida for the entire duration of election day including 2 hours before and 2 hours after the election closes.

For on-site service before or after election day, the same [REDACTED] daily rate applies.

B. Provide a means to easily deploy security patches for firmware, OS, application, software, etc., to the EPB and its accessories. All electronic devices must be deployed with trusted computing integrity verification in the root stack. Note: Refer to GSS\_18809\_ELECTIONS\_SYS\_rfp -> Technology requirements -> STANDARD PRACTICES for additional information. Specify, Application Security Standard, Web Application Security, Cryptography Standard, and Key Management Standard.

One of the security features of the Apple platform is the ability to use mobile-device-management (MDM) so it allows to collectively manage the hardware deployment and ensure conformity and security across the platform. [REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]



Q

C. Centra system shall have a means to retrieve/report firmware, OS application, software, etc. installed on individual EPBs.

The Precinct Centra platform includes a best-in-class monitoring suite, the Precinct Centra Console. This feature-rich platform has been used extensively by current Precinct Centra jurisdictions and is depended on for a seamless deployment experience. Precinct Centra allows the Delaware State Board of Elections and county elections staff the ability to centrally monitor all election components (both hardware and software aspects) before, during and after an election including:

- Pre-election, use detailed deployment reports to verify hardware statuses, operating system versions, time zone settings, software versions and more
- Monitor all software and hardware parameters of the pollbook clients, including connection status, voter updates, power, polls open, database status, users logged in, printer status, local area communications, and running totals during the event
- Information in near real-time – heartbeat to track the history of hardware changing conditions throughout the day
- Post-election, use archived heartbeat information to run analytics for hardware performance and workforce effectiveness

The information can be viewed state-wide or down to the county level.

D. Centra system shall have a means to retrieve/report voter registration data version or release date deployed on each device.

Precinct Centra Console is the most comprehensive election component book administration dashboard available on the market today. This console provides extensive real-time monitoring controls. The data is presented in a variety of formats that can be easily filtered, summarized, and exported.

[REDACTED]

E. EPB accessories, e.g. scanners and printers, must be easily replaceable/servicable on site with minimum technical experience required.

Precinct Centra has the most flexible built-in features, including the ability to service the connectivity of a connected printer as well as the ability to replace a printer connection to a device in the field with ease. The process is simple and easy, empowering a poll worker and administrator to replace or troubleshoot a device with minimum technical experience.

Built into the software is a color coding system to easily identify a printer's connectivity to the Touchpad devices in the field.

[REDACTED]

[REDACTED]

[REDACTED] is required, the software will easily connect a new printer or reconnect an existing printer via Bluetooth directly through the software, without having to go to the IOS system set-up, thereby interrupting the voting process. With Precinct Centra, it's as easy as touching the printer icon and following the steps in the pop-up window.

[REDACTED]

- F. Hot Swappable: EPB data must be redundantly stored so as not to lose any data, and be able to switch or replace EPB in the event of malfunction. EPBs shall be configured in such a manner to automatically replicate and securely encrypt a copy of the data at all times to a removable/readable memory device such as a USB Memory Flash Drive.
- Note: A secure key management strategy must be used. Refer to GSS\_18809\_ELECTIONS\_SYS\_rfp -> Technology requirements -> STANDARD PRACTICES for additional information. Specificity, Cryptography Standard, and Key Management Standard.

[REDACTED]

[REDACTED]

- G. Hot Introduction: Ability to easily add EPBs into an existing operations, e.g. to support a sudden surge of check-ins, without disrupting ongoing operations.

One of the hallmarks of the Precinct Central Solution is flexibility in deployment/implementation strategies built into the software. The unpredictable nature of voter turnout can make some systems underperform. With Precinct Central, the robust architecture of the system anticipates this unpredictability and seamlessly deploys new Touchpads into existing locations without any interruption in the voter experience.

[REDACTED]

- H. Scalability: Ability to remove or detach EPBs from an existing operation and transfer devices to another location, i.e. shifting resources based on demand.

Touchpads can be pre-configured to specific voting locations or pre-configured to be used as spares. In either configuration, the Touchpad can be repurposed in the field and be used at a different voting location.

[REDACTED]

- I. Ability to generate media required to activate the voting machine.

Precinct Central's robust framework allows for counties with various voting systems to accurately issue ballots to a voter without leaving any guesswork to the poll worker.

- For optical scan counties, there are various methods to identify and issue the voter the correct ballot style:
  - An authority to vote or "check-in slip" can be printed for a voter that identifies the voter's ballot style information including the precinct and party if needed. This slip is customized by the county from the Precinct Central Console.
  - A barcode can be printed on the stub of the ballot that includes the ballot style and stub number of that ballot. When checking in a voter, this barcode is scanned by the Touchpad and validated against the voter's correct ballot style. If the ballot style selected and scanned is not correct, the Touchpad will issue an error message and not allow the poll worker to continue until the correct ballot stub has been scanned.
- For DRE counties, the following methods can be used to correctly identify and communicate a voter's ballot style to the electronic voting machine:
  - A voter access card can be encoded from the Touchpad. This process encodes the election specific string for the voter's correct ballot style onto the card without having the poll worker enter any ballot style information. These voter access cards have been successfully encoded and used with the AccuVote TSX DRE machine.



10. Analytics:

A. Ability to capture wait times (from clerk 1 searching the voter when line to clerk 2 searching the voter for check-in).

Precinct Central provides the capability to capture wait times and report them on a public facing website. [REDACTED]

- [REDACTED]
- [REDACTED]

B. Ability to capture check-in processing times (from searching the voter during check-in).

Precinct Central records a very detailed account of each check-in completed on the Touchpad. [REDACTED]

C. Ability to capture stand-by time (times when EPBs are idle).

Precinct Central maintains a complete log of EPB usage. [REDACTED]

[REDACTED]



D. Ability to generate reports and export raw data captured.

Prec nct Centra has advanced ad-hoc and formatted reports available right out the box from the Prec nct Centra Console. These allow check-in data to be summarized and reported on in a variety of ways. In addition to these built-in capabilities, all data can be exported into CSV format for analysis and report generation outside of Prec nct Centra. Historical data is also maintained and archived.

II. Documentation:

- A. As part of this bid, vendors are required to provide formal description and representation of the system, including a mapping of functionality onto hardware and software components, a mapping of the software architecture onto the hardware architecture, and human interaction with these components. The following are required:
- System architecture
  - Functionality description
  - User manuals
  - Engineering level platform security information
  - Engineering level cryptographic and key management information

Prec nct Centra comes equipped with multiple online user guides and manuals that are available to all users from the Console. The guides provide procedures for operating the voter check-in “Touchpad” software as well as operating the back-end data management and monitoring functions (“Prec nct Centra Console” software). In addition, Prec nct Centra offers guides and manuals for additional support modules, Train the Trainer, and examples of Training Guides for use by County offices.

Tenex’s Prec nct Centra ePo book suite includes thorough documentation on all aspects of the system from setup, usage, reporting, and post-election processes. This confidential documentation and architecture information will be provided to the State of Delaware upon award of the contract.

### III. Data Transfer, Interfaces and Compatibility:

As part of this bid, vendors are required to provide a means for transfer of data between the Delaware statewide voter registration system and the EPB system. The following are required:

- A. The EPB shall provide a simple and timely means of downloading voter and election data from the Delaware statewide voter registration system to the EPB system.

Precinct Central is a one of a kind platform in its handling of data in a robust, secure, and easy method. The entire data management is available on the Console website and is managed by a wizard that walks the jurisdiction through the preparation of the data through to exporting voter history upon completion of an election.

- 

[REDACTED]

- B. The EPB system shall provide a simple means of uploading voter history information to following Election Day to the Delaware statewide voter registration system following Election Day.

Precinct Central is a one of a kind platform in its handling of data in a robust, secure, and easy method. The entire data management is available on the Console website and is managed by a wizard that walks the jurisdiction through the preparation of the data to exporting voter history upon completion of an election.

[REDACTED]

C. The EPB shall be compatible and can easily exchange data between EPB and the Delaware statewide voter registration system.

precinct Central shall be compatible with all voter registration systems including statewide or county registration systems

[REDACTED]

- [REDACTED]
- [REDACTED]

[REDACTED]

- [REDACTED]
- [REDACTED]
- [REDACTED]
- [REDACTED]

#### IV. Security:

The system shall provide the following security features:

1. To prevent unauthorized use: The EPB system shall provide record of the following:

- The program and version in use
- The election file version/release date and time in use
- [REDACTED]

To prevent unauthorized use: Describe how security is managed with the EPB including but not limited to:

- User access control features
- Data encryption
- Key Management

Note: Demonstrate compliance to Standards and Policies. Refer to GSS\_18809\_ELECTIONS\_SYS\_rfp -> Technology requirements -> STANDARD PRACTICES for additional information. Specifically, Cryptography Standard, and Key Management Standard.

[REDACTED]

- [REDACTED] o e.

- 

- Compliant with DoD DISA STIGs
- Does not exhibit common weaknesses enumerated by the CWE.
- Does not exhibit vulnerabilities enumerated by OWASP.

The standard mpementat on conf gurat on recommended by Tenex ncorporates a l the restr ct ons prescr bed by the STIGs for OS. The prof e deve oped nsta ed renders the Pad dev ce capab e of tte e se but the usage of the e ect ons off ce.

Precinct Central has a robust infrastructure that allows for multiple levels of access including administration, basic, troubleshooting and warehouse. Each level of provides different access to parts of the system, starting with full control with administration's. All system changes are logged and timestamped for auditing purposes.



## Encryption

1. [REDACTED]

2. [REDACTED]

3. [REDACTED]

4. [REDACTED]

5. [REDACTED]

6. [REDACTED]

7. [REDACTED]

8. [REDACTED]

9. [REDACTED]

10. [REDACTED]

11. [REDACTED]

12. [REDACTED]

13. [REDACTED]

14. [REDACTED]

15. [REDACTED]

16. [REDACTED]

17. [REDACTED]

18. [REDACTED]

19. [REDACTED]

20. [REDACTED]

21. [REDACTED]

22. [REDACTED]

23. [REDACTED]

24. [REDACTED]

25. [REDACTED]

26. [REDACTED]

27. [REDACTED]

28. [REDACTED]

29. [REDACTED]

30. [REDACTED]

31. [REDACTED]

32. [REDACTED]

33. [REDACTED]

34. [REDACTED]

35. [REDACTED]

36. [REDACTED]

37. [REDACTED]

38. [REDACTED]

39. [REDACTED]

40. [REDACTED]

41. [REDACTED]

42. [REDACTED]

43. [REDACTED]

44. [REDACTED]

45. [REDACTED]

46. [REDACTED]

47. [REDACTED]

48. [REDACTED]

49. [REDACTED]

50. [REDACTED]

51. [REDACTED]

52. [REDACTED]

53. [REDACTED]

54. [REDACTED]

55. [REDACTED]

56. [REDACTED]

57. [REDACTED]

58. [REDACTED]

59. [REDACTED]

60. [REDACTED]

61. [REDACTED]

62. [REDACTED]

63. [REDACTED]

64. [REDACTED]

65. [REDACTED]

66. [REDACTED]

67. [REDACTED]

68. [REDACTED]

69. [REDACTED]

70. [REDACTED]

71. [REDACTED]

72. [REDACTED]

73. [REDACTED]

74. [REDACTED]

75. [REDACTED]

76. [REDACTED]

77. [REDACTED]

78. [REDACTED]

79. [REDACTED]

80. [REDACTED]

81. [REDACTED]

82. [REDACTED]

83. [REDACTED]

84. [REDACTED]

85. [REDACTED]

86. [REDACTED]

87. [REDACTED]

88. [REDACTED]

89. [REDACTED]

90. [REDACTED]

91. [REDACTED]

92. [REDACTED]

93. [REDACTED]

94. [REDACTED]

95. [REDACTED]

96. [REDACTED]

97. [REDACTED]

98. [REDACTED]

99. [REDACTED]

100. [REDACTED]

- 
- | Grade | Percentage |
|-------|------------|
| 1     | 100%       |
| 2     | 100%       |
| 3     | 100%       |
| 4     | 100%       |
| 5     | 100%       |
| 6     | 100%       |
| 7     | 100%       |
| 8     | 100%       |
| 9     | 100%       |
| 10    | 100%       |
| 11    | 100%       |
| 12    | 100%       |

6. Shalls be configured and managed in such a manner that they may never connect to a publicly accessible network.

**Pre-authorized networks:** Wireless networks are pre-authorized preventing attempts to get Touchpads to connect to unknown networks. Through the initial configuration and set-up, pre-authorized networks are configured and set-up so that the Touchpads cannot connect to any network that has not been pre-authorized and programmed into the device's memory.

7. Data In-Motion Security: If Precinct EPBs utilize LAN networking connectivity:

- All Precinct EPBs must be connected via a wired connection (e.g. LAN Ethernet Cable) utilizing a closed and independent switch.  
-and-
- The EPB must support (and require) a VPN connection to a secure location using cryptographic methods in the security and policies provided with this RFP  
-or-
- All Precinct EPBs must be connected via a closed wireless non-SSID broadcasting router with encryption methodology employed per Delaware State standards, including and additionally a fallback scenario to allow only the known Precinct EPB devices the ability to connect to the wireless network.  
-and-
- The Precinct EPBs shall be configured in such a manner as to only be capable of connecting to the designated wireless networking device.  
- and -
- The EPB must support (and require) a VPN connection to a secure location using cryptographic methods in the security and policies provided with this RFP.

Note: These devices must communicate over a secure layer (e.g. a strong VPN and secure mutual TLS authenticated API connection with good key management). Refer to GSS\_18809\_ELECTIONS\_SYS\_rfp -> Technology requirements -> STANDARD PRACTICES for additional information. Specifically, Application Security Standard, Web Application Security, Cryptography Standard, and Key Management Standard.



8. Data In-Motion Security: If EPB System and Precinct EPBs utilize WAN network for connectivity:

- All Precinct EPBs must be connected via a wireless non-SSID broadcasting router or network with at minimum encryption methodology employed per Delaware State standards (Refer to GSS\_18809\_ELECTIONS\_SYS\_rfp -> Technology requirements -> STANDARD PRACTICES for additional information), including an additional treatment scenario to allow only the known Precinct EPB devices within the precinct to connect to the wireless network.  
-and-
- The EPB System shall be configured in a manner that all data transmission shall only use full tunneling methodology that permits specific routing and approved encryption standards. (VPN)  
-and-
- The EPB System and Precinct EPBs shall be configured in such a manner that the wireless infrastructure must authenticate each client device prior to access.  
-and-
- The EPB System and Precinct EPBs shall be configured in such a manner that two-factor authentication is employed.

[REDACTED]

9. EPBs shall support remote-wipe, local-wipe and have theft prevention and asset recovery features.

[REDACTED]

[REDACTED]

[REDACTED]

10. Ability to detect data tampering. Note: Cryptography capability. Refer to GSS\_18809\_ELECTIONS\_SYS\_rfp -> Technology requirements -> STANDARD PRACTICES for additional information. Specificity, Cryptography Standard, and Key Management Standard.

[REDACTED]

[REDACTED]

Precinct Central captures all user actions performed and keeps track of user logins and time stamps associated with them.

Aud t Logs - Prec nct Centra nc udes extens ve aud t ng capab t es at many d fferent eve s,

- [illegible]



- [REDACTED]
- [REDACTED]
- [REDACTED]
- [REDACTED]
- [REDACTED]
- [REDACTED]

Exportability – Precinct Centra captures detailed information for all processes and makes all data elements available for easy reporting in summary and detail formats. All data elements are exportable into Excel, text, and PDF formats directly from the system.

13. Support common and unique user accounts.

- All users of the system can be setup with individual user accounts and passwords. [REDACTED]

- [REDACTED]
- [REDACTED]

14. The EPB system must undergo a security review and assessment by a 3<sup>rd</sup> party, selected by Department of Elections, and vendor shall provide documentation that all known issues have been addressed and resolved.

Precinct Centra and the Precinct Centra Touchpad have been certified by National Testing Systems (NTS) ([www.nts.com](http://www.nts.com)) and have been evaluated by MAD Security ([www.madsecurity.com](http://www.madsecurity.com)) who performed a full-scope exercise of the security controls of the system through electronic poll books (ePB) system technology security assessment. The system security is robust and presents a low security risk rating [REDACTED]

- [REDACTED]
- [REDACTED]
- [REDACTED]

Tenex will undergo an additional 3<sup>rd</sup> party assessment as needed by the Delaware Department of Elections.

V. Implementation Environment:

As part of this bid, vendors are required to provide separate pricing options for the system to be hosted in the cloud, internally, and hybrid. Regardless of hosting platforms or environments, the vendor solution must comply with the security and policies provided with this RFP.

[Redacted content]

[Redacted content]

- [Redacted content]
- [Redacted content]
- [Redacted content]
- [Redacted content]
- [Redacted content]

[Redacted content]

## VI. Accessories and Peripherals:

As The Department of Elections may wish the following to be included in the vendor's base per-unit EPB bid:

1. Tablet tether
2. Removable memory storage (e.g. Micro-SD Card)
3. Power Banks (battery chargers)
4. 10' USB power cable
5. Carrying case
6. Stylus
7. EPB software which has been loaded onto EPB
8. Rotating stand for EPB
9. Smart Card Reader/Writer with cable
10. Shipping
11. Acceptance Testing

Vendor shall also submit per-unit bids on the following optional equipment:

1. Multi-unit Desktop Charging/Sync Station
2. Thermal Printer with rechargeable battery backup (minimum 8 hours)

Pricing for the items requested shall be included in the pricing sheet provided. Tenex has competitively priced a per unit EPB package including all of the requested items. Optional items are listed in the pricing sheet as well.

## VII. Optional Services:

De aware may wish to enter into an agreement for training, EPB system setup, and election preparation assistance with the winning bidder. Provide current pricing for the following services:

1. Basic training on the EPB system
2. On-site setup of EPB system.
3. Maintenance of the system before, during and after use in elections.
4. Process to upload voter history and other required information to the De aware statewide voter registration system following an election.
5. Ongoing training for new features.

Pricing for optional services requested shall be included in the pricing sheet provided.

## Appendix B: Part 4: Elections Management

### Minimum requirements for Elections Management System:

#### 1. Offices and Terms:

- A. System must provide a central repository of information regarding an elected office for federal, state, general assembly (Senate & House), county, municipal (e.g. City of Wilmington), public school board.

The Tenex Campaign Desk product provides functionality for managing offices and candidate information on one platform.

[REDACTED]

[REDACTED]

- B. System must have the capability to create and modify office name, jurisdiction type, jurisdictions, terms, base year.

Office name, jurisdiction type, term for office, and the base year can all be setup in the system. In addition, terms, seats, number of seats and number of winners can be setup.

- C. System must allow VP office to be linked to President Office to appear as one ballot choice.

Offices can be setup to allow running mates.

- D. System must have the capability to enter and update the following information about an office

1. Contact information.
2. Term of the office
3. The years that an office is elected
4. Office filing fee.
5. Office's ballot order.

Campaign Desk provides detailed information for each office and the current office holders. Complete contact information, including name, address, phone, and email is available for office holders and the office holder office. Each office and the term of office for the office as well as the individual seat for the office is maintained along with when the particular office is coming up for re-election.

The filing information such as the filing fee and number of required nominating signatures can be setup for each office. The order that the office should appear on the ballot can be entered when setting up the office as an item for the election ballot.

- E. System must provide the capability for flexible, dynamic and overriding office terms.

Campaign Desk data can be edited at any time. When information is modified for an office, an audit log keeps track of a modified information.



## 2. Candidate Filing:

F. System must provide capability to capture the required information for persons who have filed as a candidate for an office, been nominated to run for an office, or have declared themselves a write-in candidate for an office. System must provide real-time updates to candidate and office data ensuring data is synchronized.

For a candidate running for office, the specific office they are running for, the contact information for the campaign, the qualifying method are available in Campaign Desk.

G. System must track changes and history of the changes made to office and candidate records.

Campaign Desk keeps a complete audit trail of any data that is modified including the date modified, the operator completing the change and the old data.

H. System must provide the capability to enter candidate information (e.g. name, address, phone #'s, email, etc.), and upload any supporting documentation.

Campaign Desk maintains a log of the details for each candidate. Documents can be uploaded and identified using a list of potential document types.

I. System must provide the capability to pre-populate basic candidate information from the Voter Registration module/system. Note: Candidates for some offices (e.g. school board) are not required to be registered voters.

Campaign Desk is fully integrated with the Election Desk voter registration system. If available, the voter information can be linked to the candidate information.

J. System must have the capability to capture acceptance or rejection of candidate filings.

Information is maintained on the method of qualifying and complete information on linked petitions. A paperwork filed can be scanned / uploaded and linked to the candidate record. For each item a status can be placed to indicate if the filing is accepted or not.

K. System must not allow a candidate to be assigned to an election until the candidate filing has been accepted.

The candidate filing documents and qualifying status is tracked and the candidate can be kept from the formal election planning until they qualify. The candidate is still tracked with the election as someone who is qualifying for the election, but not added until qualified.

L. System must allow a candidate to withdraw.

A candidate may withdraw. [REDACTED]

M. System must provide the capability to verify candidate is a registered voter in jurisdiction of office where required for specific offices.

A voter ID number can be entered for each candidate that is used to link to the voter record and confirm the jurisdiction for the specific office.

N. System must provide the capability to inform other counties of candidate filing (if cross-county office).

An office can be setup to be a cross-county office. [REDACTED]

O. System must support offices that have multiple office holders; impacts ballots, declaration of winners.

Office can be setup to indicate the number of seats for the office and which seats are up for re-election. [REDACTED]

P. System must provide the capability to indicate the candidate paid the filing fee or, when appropriate, the candidate filed a supporting petition with signatures.

Complete information is maintained on the candidate qualifying method, including when the filing fee was paid and how much. If qualifying by petition, the candidate profile is linked to the petition.

Q. System must be able to capture the names of the persons who signed the petition. The system must have the capability to verify whether or not the person is registered to vote. Those who are not registered must be flagged as such.

The integrate petition management module is one of the most advanced available today. The petition processing screens easily and very efficiently walk the operator through the petition verification process. Most of the petition qualifying for individual voters is completed automatically by the system.

For persons that are found to be not registered, the complete information can be entered, including name and address and reported on.

R. System must provide the capability to verify that the person has only signed the petition once.

The system automatically validates that the person has only signed a single petition once. [REDACTED]

☐ The system must be able to count the number of persons valid (e.g. registered to vote in the correct district) and not.

[REDACTED] All eligible voters are tracked and reported on and so are any that were ineligible. The ineligible signatures are properly reported as being ineligible due to the incorrect jurisdiction.

T. System must enforce deadlines (date and time) and other requirements. Allow authorized staff to override validations, and to capture and store reason(s).

Dates can be setup on when certain documents are due for candidate dates. Dates can also be setup for qualifying and signature acceptance periods. These are automatically enforced in the system, but with the appropriate authority could be overridden.

U. System must provide the capability to publish offices and candidate information to state websites manually or on schedule.

All data contained in Campaign Desk and all other Tenex products seamlessly exportable in CSV, text, Excel, and PDF formats. Depending on the specifications of the state website, the system can be customized to automate this process on a regular schedule.

V. System should allow for export of office and candidate information.

All data contained in Campaign Desk and all other Tenex products seamlessly exportable in CSV, text, Excel, and PDF formats.

W. System must allow for county to delete "erroneous" candidate dates.

A candidate can be deleted as long as no other information such as documents and additional details have been recorded for the candidate. [REDACTED]

### 3. Referendums:

F. System must maintain a record of Referendums.

Campaign Desk allows setting up the text and other relevant information for referendums / initiatives. [REDACTED]

G. System must provide a central location and user-friendly entry mechanism for Referendum.

All referendum information can be directly entered into the system using the online screens.

H. System must provide the capability to enter Referendum text.

Referendum text can be entered using a text editor built into the system. Text can also be imported or copy pasted from another document. Information can also be entered for the ballot title and summary.

I. System must allow the import and export of Referendum text.

All data available can be exported in CSV, text, Excel, and PDF formats.



J. System must support validation requirements for Referendum which may include a super majority for passage (e.g. 60%), or a certain number of ballots cast, or other unique criteria.

The method of “winning” or passing can be defined with the referendum. All methods, such as majority of the votes cast, certain number of votes needed, or winning by a super majority (at least X percent of the votes). These options are available in the Live Results election results reporting system as well.

K. System must allow multiple offices and multiple Referendum to be assigned to the same district(s).

There is no limit to the number of district and referendum combinations that can be setup.

L. System must provide the capability to enter translated text.

Ballot title as well as ballot language can be setup in the system.

M. System must provide the capability to include or not include a referendum on a ballot.

Each referendum / initiative has a qualifying status to indicate if the item should be on the ballot or not.

N. System must provide opportunity for editing and approval by state or county users before publishing Referendum text.

Each referendum has a status field to allow tracking the current approval status of the referendum. If desired, Tenex can further customize the system to allow for a workflow for the referendum approval process.

## 4. Elections:

G. System must provide the capability to allow submission of candidate and Referendum filing.

Campaign Desk maintains complete information on candidate filing as well as on referendums. The system tracks the specific jurisdiction for each and the current status and qualification for including the item on the ballot.

H. System must provide the capability to assign candidate ballot order.

The order of the candidate on the ballot can be setup in the system manually.

I. System must provide the capability to import or export election data into ballot production system.

Data can be exported in text, CSV, and Excel formats. Tenex can customize the import and export based on the specific standards of the voting machine system.

J. System must provide the capability to calculate ballot styles and ballot types and assign ballot types to voters.

All ballot styles required are calculated based on the candidates and referendums setup and how they may map to individual jurisdictions. Based on the jurisdiction information the ballot styles are mapped to voters based on the voters' precinct and jurisdiction information as well as the voters party (if setup).



## 5. Setup:

G. System must provide the capability to setup an election (election date, offices).

Elections with the specific details for the election, such as election type and specific dates can be setup in the system. All candidates and referendums setup can be linked to the specific election date.

H. All interfaces must leverage strong mutual TLS authentication in compliance with the security standards and policies provided with this RFP.

Note: Refer to GSS\_18809\_ELECTIONS\_SYS\_rfp -> Technology requirements -> STANDARD PRACTICES for additional information. Specificity, Application Security Standard, Web Application Security, Cryptography Standard, and Key Management Standard.

Voter Central follows tight industry standard encryption and authentication methods to keep information safe and encrypted.

[REDACTED]

I. System must provide programmatic exporting and importing of all election related data. The system must provide programmatic interfaces for data exchange between subsystems and other external vendor systems. Need ability to manually trigger exports and imports as well.

All data is exportable in CSV, text, Excel, and PDF formats. Tenex will customize any specific interfaces needed for data exchange with other systems.

J. System must provide the capability to import/enter candidates and Referendum and export to ballot production systems.

Tenex will customize the import and export process to the ballot production system based on the specific requirements of the system. The Live Results election reporting's current capability of accepting election results reporting from various voting systems.

K. System must be able to support overlapping elections. The system must allow the user to specify which election they need to work on so that multiple elections can be managed at the same time. Ballots and voters assigned to a specific election shall have a unique ID which is linked to a specific election. A given voter could be in both elections, the voter would have the same voter ID but a unique election ID would be assigned.

The system supports the setup and maintenance of multiple elections in an integrated modules. Elections can be run simultaneously with overlapping timelines for various activities.

L. System must provide the capability to enter candidate ballot order by guidelines configurable by authorized administrators (e.g. Dems, Reps, Other parties by apha order).

The system allows setting up candidate ballot order manually.

M. System must provide the capability to support the maintenance of a county's jurisdiction/representative district/election district data.

Offices can be setup to be at the state level or county level. The county offices can be setup with a jurisdiction information and the current office holder details, such as name and contact information.

N. System must be capable of producing reports.

Campaign Desk provides drill down, searchable reporting. The reporting data can be output in CSV, text, Excel, and PDF formats. Reports can also directly be printed from the system.

O. System must be capable of producing election management reports including which districts are on which ballot type, ballot type to election district, election district order and sorted by ballot type.

Campaign Desk provides drill down, searchable reporting. The reporting data can be output in CSV, text, Excel, and PDF formats. Reports can also directly be printed from the system.

P. System must provide the capability to calculate Ballot Styles.

All ballot styles required are calculated based on the candidates and referendums setup and how they may map to individual jurisdictions. Based on the jurisdiction information the ballot styles are mapped to voters based on the voter's precinct and jurisdiction information as well as the voters party (if setup).

Q. System must provide the capability to determine Ballot Types and assign voters.

All ballot styles required are calculated based on the candidates and referendums setup and how they may map to individual jurisdictions. Based on the jurisdiction information the ballot styles are mapped to voters based on the voter's precinct and jurisdiction information as well as the voters party (if setup).

R. System must provide the capability to upload ballot styles from the ballot production system.

Data can be exported in text, CSV, and Excel formats. Tenex can customize the import and export based on the specific standards of the voting machine system.

Effect on information is made available on the website

## 6. Election Results Reporting:

The Tenex Live Results system keeps complete historical information on election results reporting. Jurisdictional entities can make the historical results viewable on their websites by election date. The results are available in exportable reports as well as graphical formats.

Leve Results accepts tabular data from any kind of tabular system. Results are uploaded in a text file format made available from the tabular systems.

Tabular data can be imported consolidated for each contest or can be imported with complete details on reporting by each precinct. Further state-wide results can be consolidated for each County and at the State level.

J. System must provide the capability to check for errors.

Let the Results show for the user to verify the results and any possible errors before publishing the uploaded results to the website.

K. System must provide the capability to upload/enter/post results in multiple formats to the state's websites.

Note: Digital signature should be provided. Refer to GSS\_18809\_ELECTIONS\_SYS\_rfp -> Technology requirements -> STANDARD PRACTICES for additional information. Specifics, Cryptography Standard, and Key Management Standard.

Live Results posts results in a variety of graphical and tabular formats.

L. System must provide the capability to identify winner.

Live Results can be configured to identify the winner of the election using a winner indicator.

M. System must be capable of producing election results and relevant election information for 3<sup>rd</sup> party organizations, e.g. Associated Press, Voting Information Project. System must support the manual or scheduled programmatic extraction of data in compliance with the security standards and policies provided with this RFP.

Note: Must be digitally signed. Refer to GSS\_18809\_ELECTIONS\_SYS\_rfp -> Technology requirements -> STANDARD PRACTICES for additional information. Specifics, Cryptography Standard, and Key Management Standard.

3<sup>rd</sup> party organizations can be setup for automatic alerts when new results are posted.

## ■ [REDACTED] and Recounts

N. System must provide the capability to allow state to certify an election.

Election results can be marked as the official certified results to complete the election certification process.

O. System must report results by Election District for:

1. Election Day polling places by machine and Election District
2. Absentee votes cast by voters in an Election District
3. Provisional votes counted within an Election District
4. Early voting results by Election District.

The Live Results election reporting system can report results for each type of voting, election day, early, absentee, and provisional.

P. System must provide the capability to enter and report county and state reconciliation data.

The system is fully integrated with a very easy to use ballot accounting module that allows counties to reconcile the voter check-ins with votes cast and with voting history.



Q. System must provide the capability to record data and report on votes counted, over votes, under votes, etc.

Summary as well as jurisdictional level data is maintained for all races in the election, including information on votes counted, write-ins, over votes and under votes.

R. System must provide the capability to allow authorized users to make adjustments to vote counts as a result of Court of Canvass. The changes (before and after), user information, and reason must be logged.

Corrections can be completed if needed for individual races and jurisdictions. During this process a sample data entry allows correcting the data for votes counted (including for write-ins), over votes, under votes.

S. System must provide the capability to generate reports showing the changes and differences between the unofficial election night results against the adjusted post-Court of Canvass results.

The original as well as the adjusted data sets kept in the system and reports can easily be generated. In addition, all changes are logged with information available on who made the change, when, and what the old value was.

T. System must provide the capability to allow election, official results, and recount results to be locked.

Note: Must be digitally signed. Refer to GSS\_18809\_ELECTIONS\_SYS\_rfp -> Technology requirements -> STANDARD PRACTICES for additional information. Specify, Cryptography Standard, and Key Management Standard.

At a certain point in time a flag can be set on results to ensure that they cannot be further edited. This could be overwritten and opened backup by a user that has the appropriate privileges to do so.

U. System must provide the capability to generate certificate of election documents.

Note: Must be digitally signed. Refer to GSS\_18809\_ELECTIONS\_SYS\_rfp -> Technology requirements -> STANDARD PRACTICES for additional information. Specify, Cryptography Standard, and Key Management Standard.

Tenex will customize election certificate documents depending on the specific requirements for Delaware.

V. System must provide the capability to publish final results on state websites.

Note: Must be digitally signed. Refer to GSS\_18809\_ELECTIONS\_SYS\_rfp -> Technology requirements -> STANDARD PRACTICES for additional information. Specify, Cryptography Standard, and Key Management Standard.

The integrated Live Results product seamlessly publishes results to the election websites. Results are available in summary state-wide views, county specific views, and jurisdictional on specific views for each county.

## 7. Vote Publishing:

E. System must publish election results from the entire state or any portion thereof holding an election.

Live Results can support elections that are for the entire state or on any certain counties or cities. Features and options can be configured for the election based on the election type.

F. System must include the full reporting of election results.

Live Results can support reporting intermediate unofficial results and final official results. [REDACTED]

G. System must provide the capability to publish result files on state websites.

The election results can be hosted directly on the state website, embedded on the State website, or linked from the State website to the Live Results website.

H. System must provide the capability to prepare and combine result files for, in and cross-county elections and publish recount results separately.

Updating results for recounts can be done at any time. The recount can be setup as a second election with combined results from the original or just the results from the recount.

I. System must provide the capability to import text, pdf, or csv result files from tabulation systems. Tabulation systems from multiple vendors are/or may be in use.

Live Results can import results data from any kind of tabulation system and has been integrated with most of the common tabulation systems available today. For a state-wide implementation, county systems can be setup to be from separate tabulation systems.

J. The system must display results of Referendums along with validation requirements so that a user may determine if the Referendum passed or failed.

Referendums can be setup to Yes/No or Pass/Fail depending on the setup for the referendum.

## 8. Election Officer and Zone Worker Management:

I. System must provide the capability to set up class schedule for each specific election.

The Tenex Election Force module manages a training, work scheduling, communications, and payments for elections. The training class scheduling allows setting up different types of training classes and tying them to each election date. The training classes can also be setup to be mandatory curriculum based on the particular job function.

**J. System must provide the capability to publish class schedule on state websites**

The Election Force Portal component allows publishing training class schedules on the website. For each class, the information on the class date, location, and trainers can be made available. The schedule can be viewed in a list of calendar format.

**K. System must provide the capability for potential vendors to apply to be a worker on line.**

Election Force allows workers to complete an application online, and automatically notify the appropriate jurisdiction of the applicant and current status of the application. The application fees can be user-defined.

**L. Ability for Election Officers to accept assignment, select class schedule, reschedule class, communicate online, and check payment status.**

The Election Force portal can be setup to allow poll workers to log online and establish a profile. [REDACTED]

[REDACTED]

[REDACTED]

**M. System must provide the capability to configure custom positions, class sessions, and training requirements.**

Election Force allows creating a complete training curriculum based on the type of position that the person will be holding for the election.

**N. System must provide the capability to track class vacancies and block the slot when full.**

A complete list of people scheduled for the class and the number of open slots is readily available. Classes can be setup to have a maximum capacity threshold to limit the number of people per class. Election Force will provide a warning anytime a class is overscheduled.

**O. Ability for authorized staff to review, accept, modify and deny applicants.**

Once an application is submitted online or entered by staff directly into the system, the application goes into a review status. Once the application process is completed, such as attending a relevant orientation class or completing required paperwork, the application can be marked as completed and the worker marked as active.

**P. System must provide the capability to place workers on wait list, reserve, or on-call status.**

Workers can be setup to be on stand-by or pending status to allow for last minute scheduling updates.



Q. Generate assignment letters for applicants/workers that can be personalized by the Registrar Department staff with contact and classification, or reason for rejection, re-nomination, etc.

Election Force can generate a variety of letters such as, notice of election, election scheduling, training schedule etc.

R. Designate positions for each worker.

A default or "normal" worked position and location can be setup for each person available to work as a poll worker for election day or early voting. This position is used as the recommendation in scheduling, but the actual scheduled position for election can be different from the default if needed.

S. Ability to input non-voters as workers. These are generally high school students who will become registered voters in the future. When they do register, use existing record to avoid re-entry of data. Also, zone workers for election night reporting do not need to be registered voters or Delaware residents.

When Election Force can be fully integrated with voter registration data, it does not require that worker be registered as a voter.

T. Record oath or the ability to upload electronic copies of oath.

Poll worker oath signing can be electronically captured using a function of the Integrated Precinct Central Electronic Pollbook software. If this is not available, oath documents can be scanned and attached to the worker.

U. Record State of Delaware Dual Employer forms and Zone Worker Bid forms. Ability to upload electronic copies of the form.

Election Force supports the scanning, uploading, and attaching of a worker and payroll forms to individual poll worker records. It also allows for blank frequently used forms to be uploaded, stored and managed from the system for easy access as new workers are hired or forms need to be updated.

V. Record attendance at training and on Election Day.

Poll worker attendance for training classes and election day work can be electronically recorded using the specific features available in the Integrated Precinct Central Electronic Pollbook software. If this is not available, attendance can be recorded manually recorded directly and manually in Election Force.

W. Assign county issued cell phone numbers to certain workers when necessary.

Cell phones can be assigned to workers by setting up the correct contact type.



X. Ability to communicate with potential and confirmed workers via text, email, or mail.

The Election Force communication module allows communication using text, email or both options.

Y. Ability to record worker evaluations and recommendations

Election Force keeps track of all test scores for workers to define the evaluation process. In addition, user-defined fields can be setup to track evaluation and recommendation.

Election Force also uses a star method to provide a glance view of which workers have worked the longest.

Z. Ability to setup pay rate by position and by individual worker for each election.

Pay rates can be setup for each position. Each worker pay rate is also available and modifiable for each election and each specific type of position worker. Pay information is also available for additional payments such as attending training or paying for mileage.

AA. Ability to set accumulative payment threshold by calendar year or date range. Allow authorized administrators to configure to which positions the threshold shall apply.

Certain legal requirements add additional tax implications for election worker payroll. Election Force can be setup to place earnings limits for the calendar year to ensure that workers do not go beyond the allowed limit.

BB. Ability to track when workers may exceed payment threshold. Provide visible warnings and prevent poor worker assignment.

A total payroll amount due and possible threshold limit overage is directly reported on the front page for each worker. You can also run reports and view a possible budget to see if anyone will exceed the budget amount.

CC. Ability to check for "orphan" workers, i.e. not assigned a role or polling place or zone location.

Filters can be used to quickly find available workforce that is not currently scheduled and underutilized. This can be done one precinct/location at a time or viewed together.

DD. Ability to check for "orphan" polling places or zone locations, i.e. not assigned with workers.

The Election Force scheduling tool provides a comprehensive view of the polling place schedule to show how often the scheduling.

EE. Ability to check for undermanned polling places and zone locations, i.e. not assigned with enough workers. Minimum number of workers and roles must be configurable by authorized users.

The scheduling planning tool allows setting up required number of workers by position, precinct and location. Based on this plan, the system can automatically generate a work plan and show a comprehensive view of positions that are staffed and not staffed.

FF. Ability to generate files necessary for Finance to do payroll. The files shall be securely transmitted to Finance's file server.

Payroll files can be generated for the actual payment amount for the effect on a long with any required information, such as payroll exemptions etc.

GG. Ability to import payroll results from finance and update payment status of workers. The files shall be securely transmitted from Finance's file server.

Results from payroll can be updated to capture the actual payment date, check number, and amount. This information is tied together with the individual items using a system generated payroll number.

HH. Ability to manually set status of payment of workers individually or groups of workers at once.

Note: Refer to GSS\_18809\_ELECTIONS\_SYS\_rfp -> Technology requirements -> STANDARD PRACTICES for additional information. Specifically, Application Security Standard, Web Application Security, Cryptography Standard, and Key Management Standard.

Payment status such as Paid is automatically set when the payroll files are uploaded. In addition, this information can be setup from the individual persons record. Payment information can also be controlled by the number of hours worked or set to do not pay if needed.

II. Ability to store worker work history.

Election Force keeps a historical work information for as long as required. Work history is available for all types of work completed by the person, not just political worker history for work completed on election day.

JJ. Ability to copy or select workers from previous elections and assign them new elections.

All election workers are available in the system from election to election. Based on availability and staffing requirements for each election, the system automatically generates a staffing plan. The plan can be copied from past elections.

KK. System should allow for export of worker information.

All data in Election Force is easily exportable in a variety of formats such as CSV, Excel, and PDF.

## 9. Location Management:

J. Ability to add, update and delete election specific locations for early voting Election Day polling locations.

The integrated Election PAL system offered by Tenex provides a comprehensive approach to managing all election locations. The system allows setting up early voting as well as election day locations. In addition, other locations such as equipment drop sites and nursing homes for absentees can be setup.

K. Ability to add, update and delete election specific locations for vote accumulation and transmission, a.k.a. election zones. Provide ability to exclude election zones from getting included in publishing and data export.

Election PAL keeps a master list of locations, but also allows setting up locations for each precinct by election. A complete history is maintained for past election and new elections can be created by copying over older elections. Precincts can also be combined into work zones for monitoring and support purposes.

L. Maintain database of all past, current and proposed locations.

Election PAL keeps a master list of locations, but also allows setting up locations for each precinct by election. A complete history is maintained for past election and new elections can be created by copying over older elections.

M. System must provide the capability to publish locations by election online. Allow end users to get driving directions.

All location information can be exported to a website. [REDACTED]

N. Ability to copy all or select locations from previous elections and assign them new elections.

Election PAL allows setting up a new election very simply by copying over data from a similar past election.

O. Assign election districts to locations.

Election PAL allows setting up the precinct (district) information for each location. [REDACTED]

P. Support multiple election districts per location.

One location can be mapped to multiple districts to allow for consolidation and serving more than one district from the location.

Q. Store images and accessibility surveys for each location.

The integrated document management module allows attaching different document types for each location. Documents can also be scanned and attached directly from the system.



R. Store contact information for each location for delivery and pick up of equipment.

Election PAL allows an unlimited number of contact information to be associated with each location. Contact types are pre-configured in the system and customizable by the jurisdiction.

S. Record serial numbers of equipment sent to each location.

Note: Digital signature data. Refer to GSS\_18809\_ELECTIONS\_SYS\_rfp -> Technology requirements -> STANDARD PRACTICES for additional information. Specification, Cryptography Standard, and Key Management Standard.

Election PAL in combination with the Election AIM software module allows keeping track of all equipment and all usage and location history for equipment.

T. Central Record other equipment to be sent to each location.

Note: Digital signature data. Refer to GSS\_18809\_ELECTIONS\_SYS\_rfp -> Technology requirements -> STANDARD PRACTICES for additional information. Specification, Cryptography Standard, and Key Management Standard.

Election AIM keeps track of all kinds of equipment with a complete usage and maintenance history. A planning module allows building a plan for equipment needs based on district and/or location voter populations.

U. Automatically generate a Bill of Lading for equipment delivery by third parties.

Note: Digital signature data. Refer to GSS\_18809\_ELECTIONS\_SYS\_rfp -> Technology requirements -> STANDARD PRACTICES for additional information. Specification, Cryptography Standard, and Key Management Standard.

Election AIM keeps track of the various delivery methods for different types of equipment. Complete reporting can be created for pickup and drop-off schedules.

V. Provide ability to generate fees necessary for Finance to pay locations. The fees shall be securely transmitted to Finance's fee server.

The amount of fees due to each location can be tracked by election. This information can be exported to Finance as needed.

W. Support payment of multiple locations to a single account, e.g. payment for multiple schools go to the school district.

A payment information can be tied to a single account. This can be done for voting location payments as well as for poll worker payments.

X. Provide ability to import payment result file from finance and update payment status of locations. The fees shall be securely transmitted from Finance's fee server.

A return file can be imported back into the system to show the amount, date, check and any additional relevant information.

Y. Provide ability to manually set status of payment of locations and voluntarily or groups of locations at once.

Location payment status is automatically set to paid when the fees created to send to Finance or on the return file (depending on how the system is configured). In addition, this can be input for a single location.



Z. Provide ability to scan signed rental agreements and attach to a facility records.

Election PAL allow scanning and attaching various document types for each location.

AA. Floor plans and contingency planning information viewable by responders.

Floor plans can be attached to location in Election PAL. In addition, the floor plan information is directly viewable in the integrated Election Response help desk management system. [REDACTED]

BB. System should allow for export location information.

Information can be exported from the system in various formats, including Excel, CSV, and PDF formats.

CC. Generate letters for location points of contact that can be personalized by the recruiter, e.g. delivery, pickup, site inspection, connectivity testing, etc.

Election PAL letter generation module allows creating ad-hoc letters with embedded mail-merge style data.

DD. Sign requirements by type and number for each type.

Election PAL keeps track of all voting location signs such as vote here, hand cap, entrance signs, etc. [REDACTED]

## 10. Voting Information Project:

VIII. Ability to create files that comply with Voting Information Project specifications (<https://votinginfo.org/>). Note: At this time 5.1 is the latest version. Refer to <https://votinginfo.org/projects/vp-5-specification/>

Most of the data export files available are controlled by templates and can be customized to be in specific formats. Tenex will customize the specific formats needed for the Voter Information Project and will keep up with the changing requirements of the specification that is required.

## 11. Data Exchange Policy:

**Tenex complies with this policy.**

## 12. Employee/Location Payment Data Processing:

**Tenex complies with these policies.**

# Appendix B: Part 5: Voter Registration System

## Minimum requirements for Voter Registration System:

### 1. General Requirements and Features:

Pertain to data accessibility, functional application administration, extensibility, and system access

|   |
|---|
| <p>A. The system must comply with State of Delaware Enterprise Standards and Policies, Refer to GSS_18809_ELECTIONS_SYS_rfp -&gt; Technology requirements -&gt; STANDARD PRACTICES for additional information</p>   |
| <p>Tenex's voter registration system complies with State of Delaware Enterprise Standards and Policies.</p>   |
| <p>B. Provide authorized users with read-only access to the data for registered voters within other counties, including historical voter activity data, historical voting participation data, historical affidavit images and historical signature images for registrants.</p>                          |
| <p>Voter Central security module allows configuring security based on user groups. A voter-related can be secured to a view only mode based on the security configuration group of users. The security for users can be setup to be different for users based on the county of the user.</p>            |
| <p>C. Provide authorized county users the ability to update the voter registration data for voters within the county.</p>   |
| <p>Voter Central security module allows configuring security based on user groups and specific security privileges. Users can be setup to allow security based on adding voters, editing voters, and editing through correction process.</p>  |
| <p>D. Prohibit county users from changing data for voters in other counties except to submit a transaction that moves a matched voter from another county into the county.</p>  |
| <p>Security for editing voters of other counties can be configured to allow directly updating the voter and completing the move. Alternatively, this can be done as a queue method where the county that the voter is moving from is first informed and has to review and confirm the move process.</p> |
| <p>E. Automatically send electronic notice to each appropriate county whenever a voter record is added or updated through automatic processes.</p>  |
| <p>Voter Central includes a queuing method for data updates initiated from third parties.</p>   |

F. Provide the capability for authorized users to search, query and track electronic notices that have been sent to counties. Search, sort, filter and grouping criteria must include county or jurisdiction, notice type, status (resolved or unresolved) and date or date range for notice.

Electronic notices are queued in the system workflow and associated with the voter record where appropriate. Each notice has a status that indicates the current state of the notice. Based on the status, the notice may be considered closed or other workflows may be kicked-off to continue the processing queue.

[REDACTED]

G. Provide the capability for authorized users to track the source of voter registration applications and to generate report or extract data for reporting purposes, e.g. EAC.

For each voter registration application received, new or updates, the registration source of the application requires data entry from the user. The list of registration sources is configurable by the organization (including individual counties). For county specific sources, a mapping can be generated to match the items to a specific state defined registration source.

H. Provide for update and addition of common nicknames, e.g. "Bob" for Robert.

Voter Centra will maintain a common names table that links names to other possible representations of the same name. The auto-search feature of Voter Centra will incorporate this automatically into searches based on what the user has entered (Bob or Robert). Voter Centra also accommodates searching for names with hyphens and apostrophes to ensure the special characters are ignored in searches.

I. Be able to process voter registration data originating from new sources of voter registration data both internal and external to Department of Elections, with only the addition of a plugable interface. Note: Department of Elections intends that DHSS-DSS and DOL will be among the potential "new sources" of voter registration data once they are able to plan for and implement a method to provide new voter registration data.

Voter Centra has a built-in data and workflow processing engine called "Data Studio". This allows new plugins to be easily added through either a file exchange interface or a web services based interface. Th [REDACTED]

[REDACTED]

J. Be able to process voter registration from existing sources. Note: DMV submits registration through the rma nframe system as well as self-service kiosks. DMV is in the process of deploying an online driver's license and state ID service which is expected to submit voter registrations as well.

Voter Centra will be configured to work with the specific file formats made available from the current DMV systems. [REDACTED]

[REDACTED]

K. Provide extracts of names and addresses for voters in one or more counties for processing by an external service.

Data can be extracted from Voter Centra in various formats, such as CSV and text. Filters can be applied to search for specific voters or include all voters. Depending on the users' security the data can be extracted across all counties or only the county of the user.



L. System must allow for authorized users to create, edit, and publish changes to webpages in a graphical user interface (GUI) without vendor assistance.

Tenex is known for the rich customization options. Customizations are available without vendor interference and include the ability to change colors, messages, buttons and more.

M. System must allow an incomplete registration to be recorded with an incomplete status, send a verification notice to gather the missing information and deny the registration if missing information is not received in X days. Allow Authorized Administrator to configure X.

Voter Central can be configured to enable an incomplete application status based on certain fields that must be completed for a voter registration. The system will automatically track these fields and alert the user that the application is incomplete. The date of the application and additional information available, including the images tracked and stored at this point.

N. System must support Election Day registration, to be used should the State legislate enable Election Day registration.

Parallel with the Tenex Precinct Central electronic pollbook, election day registration functionality is available out of the box.

O. Where applicable, must support predictive text, auto-complete, suggested matches, etc. to minimize manual entry.

Voter Central provides one of the easiest and most efficient approaches for completing data entry. Data entry is quick and efficient because of the advanced features that do not require filling out complete data. Lists are available to typing a few characters and completing the process. Even entering the voters address information only requires a few keystrokes.

P. System shall comply with applicable accessibility laws and guidelines.

Voter Central system design places great emphasis on accessibility. The software uses large and clear fonts and color contrast to ensure screens are readable for a wide audience. All screens are also keyboard driven and data elements are tabable, especially the data entry screens. This ensures that users do not have to depend on using the mouse to complete data entry or constant switching between mouse and keyboard.

## 2. Voter Registration - Data:

These requirements list voter registration data elements that must be maintained to comply with HAVA Section 303 requiring that each state implement a “single, uniform, official, centralized, interactive computerized statewide voter registration list.”

Data elements described here include data provided or captured by elections officials’ staff as well as data provided by citizens through online registration via the public access website.

The data elements listed here do not constitute an exhaustive list of required data. Department of Elections expects that during the Design Phase, the Contractor will work with department staff, partner agencies, and vendors to determine a specific data elements necessary to meet all requirements stated in this RFP.

A. The system must comply with State of Delaware Enterprise Standards and Policies, Refer to GSS\_18809\_ELECTIONS\_SYS\_rfp -> Technology requirements -> STANDARD PRACTICES for additional information.

Tenex’s voter registration system complies with State of Delaware Enterprise Standards and Policies.

B. Provide functionality that enables authorized users to add new registered voters and to update data associated with existing registered voters.

Voter Central system security allows assigning security to specific users to add new registered voters, specific users to update existing voters, and specific users to process both transactions. The system also allows configuring what users can update for voters that are not within the county.

C. Be able to capture, store, and display a historical data on every record, including images.

Voter Central captures extensive historical information for any kind of update taking place in the system. A transaction includes a transaction timestamp and the user identification information of the user completing the change.

D. Capture and display all data elements required to support functions and requirements defined in this RFP.

Voter Central is a comprehensive system that contains all standard data elements for a standard voter registration system. Any elements identified as missing can be incorporated during the analysis and design phase.

- E. Must allow for capture and storage of voter names including the following discrete data fields:
- First name (full or initial);
  - Middle name (full name or initial);
  - Full last name (can include hyphenated last name);
  - Suffix (Sr., Jr., other generations); and
  - Previous name(s)

Voter Central maintains all of the required name fields. The suffix information can be setup in a user-defined list to allow adding others besides Jr. and Sr. The last name can accept hyphens and can also be setup to accept apostrophes.

- F. Must store a unique identifier (Voter ID) for each registrant.

Each person registering is assigned a unique voter ID number. This number is used to tie all voter related information throughout the system.

- G. Must capture and store historic data on voter residence, mailing address, including beginning and ending effective dates of those addresses.

When a voter residence or mailing address is updated, Voter Central stores the older address information as historical data.

- H. Must provide for capture and storage of addresses (See Voter Registration – Addresses).

Several kinds of voter addresses are stored, including residence address, mailing address, previous registered address, and different addresses for absentee ballots.

- I. Must provide the ability to capture and store a voter's date of birth. NOTE: Because a voter may have currently effective registrations that predate the requirement to provide date of birth, system must be capable of handling voters without/partial date of birth.

The system can be configured to setup date of birth as a required field. While this data input will be required during the data entry process, missing birth date information does not impact the working system. Some items, such as searches based on birth date may not function 100% due to missing data, but on the whole missing birth date data is not an issue.

- J. Must capture information of citizenship status.

When entering a new voter, the data entry user must capture the data for citizen affiliation. If the voter has not affirmed this, the system can be configured to trigger a "Denied" workflow. This workflow will place the registration in a Denied status and provide the ability to send a notice to the registrant indicating the reason for a denial.



K. Must be capable of capturing and storing the following data that is optional for completion of voter registration:

1. Full Social Security Number
2. Last 4 of Social Security Number
3. Delaware Driver's License Number
4. Delaware State ID Number
5. Telephone number (up to four different numbers, including type and extension, as separate fields or records); Email address (Must adhere with current internet standards, such as 254 character email addresses).

The system can be configured to enable full or partial social security number data entry. The state driver license or state ID number can also be entered. A phone number and email address can be entered and emails can be sent directly from the system. Tenex will add additional telephone / contact information fields during the design phase.

L. Must store a voter profile registrations in other states, if any:

1. State
2. Full Name
3. County or Jurisdiction
4. Voter ID
5. Residential Address
6. Mailing Address
7. Driver License or State ID Number

A profile registration information made available can be entered and captured in Voter Central.

M. Must be capable of capturing and storing vote-by mail or absentee voting information. See Voter Registration – Absentee Voting.

Absentee voting information can be entered for each election, including the address where the ballot should be sent as well as the method that will be used to send the ballot and return the ballot. Absentee requests can also be setup to include a future election up to a certain date so that voters do not have to request absentees for each election individually.

N. Must be capable of capturing and storing a voter's language preference based on codes that can be defined and modified by authorized Administrators (e.g. RFC-5646).

Voters' language preference can be entered based on a configurable list of languages. Voter notices can be customized in different languages and sent based on the voter's language preference.

O. Must be capable of capturing and storing multiple accessability/assistance needs for a voter, based on codes that can be defined and modified by authorized Administrators.

Voters can be setup as needing assistance to vote and the reason for the accessability / assistance need can be entered using a user-defined list of reasons.



- P. Must capture, store and display the status of any voter's registration, effective dates for such changes and reasons for the change. The status options must include:
1. Active;
  2. Inactive;
  3. Canceled/Purged;
  4. Pending;
- Other status (e.g. new registrants during the closed of registration period, underage registrants waiting to be eligible, non-registered election officers)

Voter Central maintains a current status for each voter registration. These at a minimum include Active, Inactive, Canceled (Removed), Purged (Archived), Pre-Registered, and Pending status. Within each status, there is a reason for why the voter is in the current status; such as a voter may be in a Canceled or Removed status because they have moved, died, or due to a felony record. Complete transactions details are maintained when a voter status is modified, including what the old status was, the date and time of the change, the operator that made the change, and the reason for the change.

- Q. Must store a voter's political party preference, based on codes that can be defined and modified by authorized administrators.

Any number of political parties can be setup in the system.

The system can also be configured to support an open primary where the voter may select the party preference and that party can be imported into the system as part of the voting record and made to be the voter's party preference.

- R. Must capture, store and display the following identification information for each voter record:
- The voter's Delaware issued Driver's License number, if known or provided;
  - The voter's Delaware issued State Identification Card number, if known or provided;
  - The DMV verification status of that number (i.e., verified, not-verified, or pending verification); and
- If verified, the date verified.

Voter Central can accept the state driver license number or the state identification card number. A workflow process can be customized to track if the voter's information has been verified by the DMV or not. The workflow will provide complete tracking for when the information was sent for verification and when the verification was returned with the current status of the verification. The voter's application status can be tied to this verification status with an administrator controlled override feature.

- S. Must capture and store the following identification information for each voter record:
1. The 9-digit voter's Social Security Number, if known or provided, which must be accessible for input, query and reporting;
  2. The last 4 digits of the voter's Social Security Number (SSN4), if known or provided, which must be accessible for input, query and reporting;
  3. The Social Security Administration verification status of that number (verified, not-verified, or pending verification); and
  4. If verified, the date verified.

Voter Central can accept the complete SSN or just the last 4 digits of the SSN. A workflow process can be customized to track if the voter's information has been verified or not. The workflow will provide complete tracking for when the information was sent for verification and when the verification was returned with the current status of the verification. The voter's application status can be tied to this verification status with an administrator controlled override feature.

T. Must capture and store the voter's current and historical methods of registration (e.g., "by mail," "walk-in," "registration drive," "DMV," etc.), based on codes that can be defined and modified by authorized Administrators.

All registration sources can be customized by the end user of individual counties. The county registration sources can be mapped to specific state defined registration sources. For each update, the registration source of the update is tracked with the update transaction. The original registration date and registration source of when the voter first registered is always maintained with the voter's record.

U. Must capture, store and display for voters who register by mail:

1. Whether or not the voter is a first-time voter, subject to the HAVA ID requirement (HAVA Section 303[b]);
2. Whether or not the voter has satisfied the ID requirement and, if so, how; and
3. If exempt from this requirement, the reason for that exemption.

For voters registering by mail the system can be configured to setup the ID Required flag to a Yes. When the appropriate documentation is presented at the time of voting in person, presented by appearing in person at the office, or sent with the absentee paperwork, the system can be updated to indicate that the appropriate identification was provided, the time it was provided, and what was provided. Depending on the documentation provided, the information can be scanned into the system and added appropriately. For voters appearing to vote, the provided information will automatically be updated as part of updating voting history from the electronic polls.

V. For each voter registration application received, system must capture and store the following discrete data:

1. Application date;
2. Date the application was received; and
3. Effective date of registration for the application; and
4. The voter registration record that was created or updated based on data in the application.

The application date is a required field and is entered along with the validation of a proper signature being available on the application. The date the application was received is also a required field and is considered to be the effective registration date of the voter. In addition, the date and time the application is being processed is also captured along with the voter registration data provided on the application. If the application is an update to an existing registration, a complete history of the order data is saved in a transaction history.

W. Must store and display the current and historical images of the full registration applications in a format consistent with either ANSI/AIIM standards or Delaware State standards.

Voter Central incorporates a built-in image scanning module that can scan images in multiple data formats. The images are attached to a voter's registration record via the unique voter ID number assigned to each voter.



- X. Must store and display the current and historic images of the full registration application with a minimum resolution of three hundred (300) dots per inch (dpi).

Note: Stored data must be digitally signed. Refer to GSS\_18809\_ELECTIONS\_SYS\_rfp -> Technology requirements -> STANDARD PRACTICES for additional information. Specify, Cryptography Standard, Key Management Standard, and Document Imaging Standard.

Scanned registration applications are crisp and clear and can be configured to be at least 300 dpi resolution. The full registration application images captured for each voter registration application received.

- Y. Must provide the ability to zoom into application and signature images.

The built-in image management functionality in Voter Central allows zooming into application and signature images with ease. When zoomed in, images can be panned to move around and see a specific area. Image areas are also zoomed in when doing data entry from an image.

- Z. Must provide ability to attach[Symbol] and store[Symbol] other images to a voter's record in GIF, TIF, JPG, PNG and PDF formats, such as letters received from the voter. Must allow user to enter comments, and select a category for the image. Categories shall be defined and modified by authorized Administrators.

Different document types can be attached to voter records to allow for attaching documents such as letters that may be more than one-page long. Each item attached can be categorized using a document type as defined category and a comment can be associated with the specific document.

- AA. Must capture[Symbol], store[Symbol] and display[Symbol] an average of fifty (50) free-form text comments and/or notes per voter record with an average size of five hundred (500) characters per comment or note.

There is no limit to the amount of comments that can be entered for a voter. All comments are dated and the operator making the comment is captured. Voter comments are available and filterable across the different modules, such as voter details, voter images, duplicate processing, absentee, etc.

- BB. Must be scalable to store[Symbol] an average of one hundred (100) free-form text comments and/or notes per voter record, with an average size per comment or note of one thousand (1,000) characters.

There is no limit to the amount of comments that can be entered for a voter. All comments are dated and the operator making the comment is captured. Voter comments are available and filterable across the different modules, such as voter details, voter images, duplicate processing, absentee, etc.

- CC. Must allow multiple comments and notes to be stored[Symbol] for a single registered voter. Each note must have a creation date, and user information associated with it..

There is no limit to the amount of comments that can be entered for a voter. All comments are dated and the operator making the comment is captured. Voter comments are available and filterable across the different modules, such as voter details, voter images, duplicate processing, absentee, etc.

DD. Must retain a voter records and associated data, including images for each voter record, such that processes and reports that are generated with an "as of" date correctly reflect the data applicable on the "as of" date.

Voter Central maintains a very detailed and inter-related transaction history for a voter related actions. The transactions, application images, and voters' "as of" dates for a transaction can correctly be correlated and easily be traced back to a source document or source admin transaction.

EE. Must capture and store data[Symbol] for confidential voters under applicable Delaware laws.

- Must allow capability to flag confidential voters.
- Must automatically assign non-conventional address (e.g. "Address Withheld") that are exempt from address validation (e.g. USPS/CASS standard). The non-conventional address will be defined and modified by authorized Administrators.

Must capture and store[Symbol] the legal basis for which a voter qualifies as confidential (e.g., "court ordered," "victim of domestic violence," ) based on user-defined codes that can be defined and modified by authorized Administrators

Voters can be flagged as confidential voters at any point by a user that has the appropriate privileges to do so. A reason must be provided from a list of configurable choices at the time the update is completed. The user can also scan and attach supporting documentation if available.

FF. Must be able to send automated email notification at every step of the application processes, e.g. upon receipt, completed.

If an email address is available for the voter, the system can be configured to send emails based on certain system actions. This is accomplished by simply adding an additional step in the Voter Central workflow module. The emails can be sent regardless of the application source – online registration, DMV registration, mailed-in paper registration. All emails sent from the system can be setup in the available email template builder.

GG. Must capture and store a record of list maintenance notices sent to a voter, including the date the extract for mailing was created or the actual date sent.

List maintenance notices can be created for various reasons, such as voter inactivity or undeclared mail.

HH. Must provide a user interface for authorized Administrators to add and maintain allowable data values for fields where the set of possible data values is constrained.

Voter Central supports configurable lists of data values where applicable. There are no data list options that are hard-coded in any module of the system. Users with the proper authority can update the data lists when needed.



II. Must be able to export voter registration data in compliance with Electronic Registration Information Center (ERIC) data format.

Voter Central can very easily be customized to export data in any kind of format. This is accomplished via the scripting interface available through the Data Studio scripting and workflow module. Tenex will customize a data export to match the specific requirements set forth by ERIC.

JJ. Must be able to import data/reports[Symbol] from Electronic Registration Information Center (ERIC)

Voter Central can very easily be customized to export data in any kind of format. [REDACTED]

KK. Must be able to import[Symbol] death data from Delaware Department of Health and Social Services and other authorized state and federal agencies for maintenance.

Voter Central can very easily be customized to import data in any kind of format. [REDACTED]

LL. Must be able to process voter registration for underage voters (X years old) and automatically activate them once they become eligible. Allow authorized administrator to configure X

Voter Central allows entering under-age or “pre-registered” voters using the pre-registration age parameter as the driving force. A person registering must be at least the age set forth in the parameter before they will be allowed to register. [REDACTED]

MM. Must be able to process party affiliation changes during a closed period and hold/maintain these changes to be applied automatically when the party change period reopens.

When setting up an election, a party freeze date and the next party effective date can be setup. Using this information, the system can be configured to continue allowing party updates, but not apply them immediately to the voter’s record. [REDACTED]

NN. Must be able to process voter registration for new voters during a closed period and automatically activate them once the period opens.

New voter registration applications can be entered at any point. The system will track the new registration date that can be used to determine the voter's eligibility during a closed period. Alternatively, if desired, the workflow can be customized to setup a different status for registration added during a closed period.

OO. Must be able to import [Symbol] felonies from authorized state and federal agencies for list maintenance.



For felony matches, the system can accept any additional kind of paperwork and data files that are made available as part of the process. This documentation will be attached to the specific felony match record as well as the possible voter match.

PP. For imported data [Symbol] for list maintenance:

- System must be able to match individual records to existing voters. Search must have confidence match ratings configurable by authorized Administrators.
- Facilitate list maintenance with minimum user data entry and manual matching.
- For data received in non-electronic format, e.g. paper or scanned copies of paper reports, system must allow for manual data entry.

[Symbol] Note: Must be digitally signed and/or verified. Refer to GSS\_18809\_ELECTIONS\_SYS\_rfp -> Technology requirements -> STANDARD PRACTICES for additional information. Specifically, Cryptography Standard, and Key Management Standard.

All list maintenance data matches will follow a similar workflow in the system regardless of the source of the data file or the type of file (felony, deaths etc.). The files will be read and processed to match on voter records based on a configurable matching algorithm.



### 3. Voter Registration - Addresses:

These requirements cover addresses

A. Must provide for capture and storage of the following discrete data fields related to a voter's address:

1. House number;
2. House fraction number;
3. House number suffix (aphanumeric);
4. Two-character pre-directional code (e.g. S for South., SW for Southwest) \*;
5. Street name (aphanumeric);
6. Street Suffix Abbreviations (e.g. BLVD for BOULEVARD, RD for ROAD, etc.) \*;
7. Two-character post-directional code \*;
8. Unit Type & Number (aphanumeric) \*;
9. City;
10. State\*;
11. Zip\*;
12. Zip plus four\* (optional with respect to each voter); and
13. County.

NOTE: \* Must conform to USPS standards

The voter's residence address data entry and storage are completed with the individual address data elements. The user does not have to enter all the components of the address. Usually just the house number and part of a street information are enough. Based on this Voter Central automation completes the rest of the address during data entry and stores all the individual data elements with the voter's address.

[REDACTED]

B. System must include the capability to standardize resident and mailing addresses against USPS standards.

Address standardization can be completed using optional USPS standardization tools. [REDACTED]

[REDACTED]

C. System must provide a means of overriding address standardizations needed to account for non-traditional residences or non-US mailing addresses. Must be able to capture and store an address in a free-form format as a registered voter's official residence (e.g., the voter's address might be "THREE MILES NORTH OF ACME GROCERY STORE, Aturas, CA" or "Mile Marker 29.5, Hwy 85").

All residence addresses entered are validated against a street index. If an address is not able to be validated, the operator can enter it in a free form format. [REDACTED]

[REDACTED]

- D. Must provide for capture and storage of multiple mailing addresses for a voter, including permanent mailing addresses, temporary mailing addresses (with beginning and ending effective dates), permanent vote-by-mail addresses, and one-time vote-by-mail addresses.

Voter Central maintains multiple mailing addresses for each voter. A permanent mailing address can be entered when mailing address is designated as being different from the residence address. A mailing address can also be entered with each absentee requested, allowing requests for different elections to be sent to different addresses.

- E. Must determine whether or not a mailing address is within Delaware based on available data in the mailing address.

Mailing addresses can be compared against a zip code table that contains standard Delaware zip codes. Comparing against this will ensure that the address is in Delaware.

- F. Must be able to capture and store a voter's "Mailing" and "Vote-by-Mail" address using the following fields that can be used with mailing Software:

1. Free-form data entry;
2. Fields long enough to meet US postal, foreign and military mail regulations;
3. Postal codes; and
4. Country code

Mailing addresses can be entered using free-form data entry for basic address fields. Postal codes can be entered that are non-US codes along with a country code that is selected from a list of available options for country code.

- G. System must provide the means to identify an address as an "invalid voter address", e.g. commercial address, private mail boxes, invalid delivery point, etc.

A complete address street index is maintained in the system. Using this, addresses can be flagged as commercial / business addresses or other types of invalid address. The user is warned and cannot proceed with the data entry of an invalid address.

- H. The system must notify the user if a residential address has been identified as an "invalid voter address" and preclude the use of that address as a residential address.

If an invalid address is being entered for a residence address, the user is immediately warned of this. The system can be configured to reject the voter application and mark it as Denied or a workflow can be queued at this point to place the application in a Pending status and have an administrator resolve the address issue.

- I. The system must provide for overriding the preclusion of an "invalid voter address" as the residential address of a voter, and capture and store the reason for the override.

The street index provides an override method for certain invalid addresses.



J. The system must provide the capability to remove an “invalid voter address” designation from a voter address.

Once the address issue is resolved, the invalid voter address designation is automatically removed.

K. System must allow for the extraction of addresses.

All data available in Voter Central including address information can be extracted at any time.

L. System must allow for the bulk standardization of addresses.

Residence addresses are standardized against a street index. This is done in real-time at the point of data entry. Address standardization can also be completed in bulk for all addresses or addresses for a certain jurisdiction.

[REDACTED]

M. System must provide a means to export addresses for external validation against CASS certified address standardization software.

New or updated addresses can be exported to an external address standardization system. [REDACTED]

[REDACTED]

N. System must provide the capability to import and update addresses validated against CASS certified address standardization software.

Any address that is updated in the external software is updated in the system and flagged as being updated from the address standardization system.

## 4. Voter Registration – Voter Search:

These requirements cover voter registration searches that will be executed by authorized users or staff.

Users may execute searches to research voter registration issues, resolve system maintenance questions or address other issues.

Requirements listed here include those that are specific to searches that are executed for system maintenance or research purposes, as well as those that are applicable to any search.

- A. Must allow an authorized user to query and locate an existing record in the system interactively, using any one or a combination of the following criteria:
1. Full or partial first name;
  2. Common variations on first name;
  3. Full or partial middle name;
  4. Full or partial last name;
  5. Soundex variations on last name;
  6. Full or partial residence address;
  7. Full or partial mailing address;
  8. Full or partial telephone number;
  9. Full or partial Voter ID;
  10. Full or partial DL/ID;
  11. Full or partial Registration application number;
  12. Full or partial SSN4;
  13. Full or partial date of birth (DOB)
  14. Place of birth;
  15. Political party preference;
  16. Election District; and
  17. Political district.

The proposed system is built on the latest database technologies and usability guidelines. As one of the fundamental aspects of a VR/EMS system Voter Central was built to locate voters using multiple search criteria. The loosely coupled architecture lends itself to adding additional search fields as necessary without extensive re-write to the rest of the workflows.

- B. In response to a search executed for research or system maintenance purposes, system must return a high-confidence matches and a potential matches that exceed the minimum matching threshold (See: Record Matching and Merging).

The proposed system executes all searches with a wildcard so it can present as many of the key matches as possible.

- C. For any executed search, system must display the following information, at a minimum, for each match:
1. Full voter name;
  2. Voter ID;
  3. Date of birth;
  4. DL/ID (if available);
  5. SSN4 (if available); and
  6. Residence address
  7. Where they vote
  8. Voter status (e.g. active, inactive, purged to include reason and date, etc.)

The proposed system is capable of presenting the required information and also have a detailed page of the selected voter. The detailed page provides all the known information as well as providing buttons that lead to various actions that can be performed by the user (subject to security controls)

- D. For any executed search, system must, upon user choice, display applicable details for a presented match, including:
1. Historical voter activity data;
  2. Historical voting participation data;
  3. Historical affidavit/appointment images and
  4. Historical signature images.

The detailed page presented by Voter Central has a tab with information about historical activity that includes all actions performed on the voter, the operator that performed the action along with a timestamp.

- E. For any executed search, system must, upon user choice perform the search Synchronously; or Asynchronously. If done asynchronously, provide user a means to know that search has completed.

The default search for Voter Central is synchronous with a configurable number of records pulled up instantaneously. Further searches can be completed with more information to restrict the number of records pulled up. The search methods are designed to ensure the system is available to all users and resources are allocated fairly across the entire user body.

- F. For any executed search, system must, upon user choice export results to CSV, MS Excel, PDF, MS Word formats.

The search results in any Grid can be exported to CSV and PDF formats.

- G. In response to a search executed for research or system maintenance purposes, system must return a high-confidence matches and a potential matches that exceed the minimum matching threshold (See: Record Matching and Merging).

Extensive system maintenance capabilities are available to identify potential duplicate records and workflows are provided to merge, annotate and separate records based on system recommendations and user input.

## 5. Voter Registration – Registration Processing:

All voter registration additions and updates from the Tennessee Department of Elections staff will be submitted via this system.

For voter registration transactions, the Tennessee Department of Elections staff may optionally begin with a search of records. If the staff executes a search of the database as an initial step, the system will present a single matched record, if available, that meets or exceeds the high-confidence threshold for that search function. The staff may optionally select that matched record for the purpose of pre-populating the data in a new transaction, and then make additions and changes to the data. If the staff does not search for a match, or if the system does not return a single high-confidence match in response to a search, the staff will enter a required data fields for a new transaction.

The process described in these requirements refers to the ID Verification process (which is described in more detail in ID Verification).

- A. In response to a search that a user executes for purpose of submitting changes to an existing voter registration record, system must display a “match” result only if there is a single match that exceeds the high-confidence threshold.

Voter Central uses a tiered search method that automatically performs multiple searches based on the data the user has provided and the search configuration parameters. The search terms and the order that they should be completed can be specified by an administrator. The terms can be limited to only include certain kinds of searches and enforce that the user enter a set of the required elements for search. Using this method will ensure that only matches with a certain level of confidence will be returned.

- B. Must evaluate all submitted registration records against configurable data validation rules, and reject any records that have one or more errors configured as critical severity.

Data validation rules can be setup to determine which data elements are required to consider the application complete. Required items can be identified to indicate if the application enters a Denied or Incomplete status.

- C. Must provide the capability for authorized users to configure data validations, including adding, modifying, enabling/disabling, and setting severity level.

Data validations and validation fields, such as which ones are required for the application to be complete, can be setup by administrators.

- D. Must submit registration records that were not rejected for critical severity data validation errors to the ID verification process as described in ID Verification.

The registration process in Voter Central is configured via the integrated data workflow engine that is part of the Voter Central Data Studio module. Using the Data Studio, the workflow that follows after a complete and accurate registration is entered into the system, can be customized in any manner. Workflows can be setup to enter an ID verification process as requested here or to enter a follow-up match process or several validations simultaneously.



- E. If system finds a single, high-confidence match of an existing voter record with the submitted record, system must, upon user choice, update the existing voter registration record with information from the submitted record. (See Record Matching and Merging concerning merge and match requirements.)

Voter records can be updated with information from a registration application at any time. [REDACTED]

- F. If system cannot find a single, high-confidence match of an existing voter registration record with the submitted registration record, system must, upon user choice, create a new record for the voter.

If after conducting an exhaustive search, it is found that the voter registration record that is being submitted is not for an already registered voter, the operator / user can select the Add New Voter option to start the process of creating a brand-new voter record. The new voter process will ensure that all required information is entered and assign a new voter ID number.

- G. Voter registration applications captured, upon user choice, may remain in partial completion status, until additional requirements are received or authorized users apply the update or create a new voter.

Voter Central maintains an "Incomplete" status for applications that only have partial information completed. A letter / notice can be mailed to the person attempting to register and the application can be completed at a later time when the additional information is received by the office.

- H. Must determine and indicate whether the voter is required to provide ID when voting in accordance with HAVA Section 303(b) and 42 U.S.C. Section 15483(b)(1), and any other applicable state or federal law.

The system can be configured to flag the voter record as requiring an ID when the voter registers by mail. Once the ID is provided the system can be updated to indicate that the ID has been provided and the method that was used to provide the ID.

- I. Once a Voter ID is assigned to a voter record, system must record voter status, according to configurable business rules.

All voter data entered into the system is assigned a Voter ID and a status at the time the data entry is completed. [REDACTED]

- J. Must determine and assign the voter's election district. See Voter Registration – Registration Process – Election District Assignment.

Upon completed data entry for address data, the system automatically assigns the voter district information.

- K. Must provide ability for “Walk-in” applicants to interact with a signature-capturing device, including:

1. Choose from changing or not changing party affiliation
2. Selecting a party affiliation from a list or typing a party name of the preference
3. Accepting and signing the declaration

To complete Walk-In transactions, Tenex recommends the use of a tablet device with a built-in app that can be downloaded to facilitate the entire application process. The walk-in can complete the entire process on the tablet including providing an electronic signature. Voter Central will capture the source of the walk-in as a walk-in and not expect a paper application image to be available for the registration. Offline registrations, such as registration during a registration drive can also be facilitated using the Voter Central integrated tablet application.

- L. The signature-capturing device must display existing voter information, newly captured voter information, as well as general information (e.g. closed period for changing party affiliation).

The Voter Central signature capture tablet, will pull the existing voter information in real-time and allow the voter to override the information. Once the new information is entered, a data verification screen is presented to allow reviewing the complete information and providing a signature.

- M. Must provide ability to scan and upload applications from non-walk-in registrants. Facilitate automatic signature copying.

All paper applications received in the office are first scanned into the system and then data entry is completed from the scanned application. The signature is automatically copied and saved at the end of the data entry process.

- N. When a county submits a change in status of a voter's registration to “canceled” or “inactive” based on information received locally within the county, system must automatically accept the change in status and the county-supplied reason for the change.

A voter's status can be updated at any time by a user that has the proper system privileges to update the status.

- O. For each new registration, reregistration, or update of name, date of birth, CDL/ID or SSN4 with the resultant new or updated record in “active” status, system must compare that record against available death records for possible matches.

Voter Central includes a built-in maintenance module that allows processing files of death records from various sources and comparing the information against existing records in active status. [REDACTED]

- P. For each new registration, reregistration, or update of name, date of birth, CDL/ID or SSN4 with the resultant new or updated record in “active” status, system must compare that record against available felon records for possible matches. See Felon Research for additional information.

Voter Central includes a built-in maintenance module that allows processing files of felon records from various sources and comparing the information against existing records in active status. [REDACTED]

- Q. For each new registration, reregistration, or update of name, date of birth, CDL/ID or SSN4 with the resultant new or updated record in “active” status, system must compare that record against other existing records for possible duplicates.

Voter Central includes a built-in maintenance module that allows identifying duplicates. [REDACTED]

- [REDACTED] provide ability to segregate deficient voter registration applications.

Applications that are not complete are identified and segregated using the application status such as Incomplete, Denied, Pending.

- S. Capture, store, view all forms and correspondence received from the voter.

Note: Digitally sign and verify it. Refer to GSS\_18809\_ELECTIONS\_SYS\_rfp -> Technology requirements -> STANDARD PRACTICES for additional information. Specify, Cryptography Standard, and Key Management Standard.

All voter related documents including letters can be scanned and indexed to each voter. This information is organized by document type and a date and time of when it was scanned and received.

- T. Flag registrations that provide residence locations that are not shown as dwellings for further investigation

Registrations with address issues can be queued into a Review status queue where an admin can review the applications and resolve the issue.



U. Should also provide for a search by address that provides a list of persons registered at that address, this is useful if the version of the name on the new application is too different from the name of the same person registered at the address.

Voter records can be searched by the partial or complete address information.

V. Must prevent persons registering at a prohibited address (USPS PO boxes, private mailbox facilities, etc.), but provide a capability for a supervisor to override and include the reason for the override.

Addresses are validated against a street index to ensure that the address is valid. The user has an override option based on the user's security privileges and how the address is setup.

## 6. Voter Registration – Reg. Processing – Election District Assignment:

A. System must automatically assign districts, including election district, based on the residence address provided.

Address information is automatically assigned based on the address entered by the user.

B. System must have a central repository of addresses, election district and district assignment information.

Voter Central maintains a central street index database that is used to assign districts to ranges of addresses.

C. System must allow an address point or a street segment to be updated.

Street segments can be updated in the system.

D. System must provide tools to facilitate a consistent approach to assigning and maintaining election districts and districts.

Voters are automatically assigned district information when updating or entering a new voter record. Voters impacted by changes in the street / district information can also be identified in a bulk method to facilitate updating the voter district information in mass.

E. System must provide the capability to record election district and district geographic descriptions.

The district module allows setting up address districts along with the descriptions. Districts can be associated with each other rather than mapping address districts to a specific street segment.



F. System must provide a method for manually overriding assigned election districts and districts.

Users with the proper security privileges can manually override the assigned districts. A reason for the override must be provided when this is done.

G. System must provide the capability to prepare jurisdiction, district, and election district data.

The district module allows setting up the jurisdiction for each district such as state, county, etc. Election districts can be defined for an election and the mappings to the district information used to determine ballot styles.

H. System must provide the capability to map addresses to unique election districts and appropriate office districts.

Addresses in the system are mapped to election districts using the setup in the streets and districts module. Offices and names of officers can be setup for each district office. When reviewing a voter's record, this information can be readily looked up directly from the voter's record.

I. System must provide the capability to verify election districts and district records.

A district and election district data can be reported on to provide number of voters in each district. The system can also identify potential issues with any voter records if district information is updated.

J. System must provide the capability for County to maintain the election districts, district and address data for its own county.

Each county can maintain the street data for only the county. Users with state-level privileges can be setup to review and update the data for any county.

## 7. Voter Registration – Reg Processing – Felon Research:

This describes the process of reviewing possible felon matches.

A. Must provide ability to match against the Delaware Criminal Justice Information System to determine if registrant is a felon.

Voter Central workflow can be configured to match against felon data files from any kind of data source.

B. Must provide the capability for authorized Administrators to enable or disable the felon verification.

The felon match process is secured by user privileges and only available for authorized users to complete.

C. Upon determining that registrant is a possible felon, the system must flag the record for further investigation.

If the user identifies a possible match the voter record is flagged and goes into a felon processing queue. The status of the voter remains active during this time until the investigation is complete and a determination made.

D. Must provide ability for Department of Correction users to review all registrants flagged as possible felons.

Department of Correction users can be setup with a proper logon and specific security to review voter records that are marked and queued as possible felons.

E. Must provide ability for Department of Correction users to view relevant registrant information to determine if the registrant has completed his/her sentence.

All system modules are security controlled and relevant information can be made available to users with the appropriate user privileges.

F. Must provide ability for Department of Correction users record the outcome of the research.

Users can determine if the possible felon match should remain in felon status and be removed. The voter can be directly removed by the Department of Correction user or alternatively a workflow can be customized that would allow an administrator to update the status to Removed based on the findings at Department of Corrections.

G. Must provide ability to proceed with new registration, reregistration, or update of registration for non-felons and felons who have regained the right to vote (e.g. completed their sentence).

Once it is determined that a person flagged as possible felon has regained the rights, they will be allowed to reregister.

H. Must provide ability to reject applications for non-eligible felons and to store the reason for rejection in the application.

Any new applications identified as non-eligible felons will be updated with a Denied status. Any existing active voter records identified as non-eligible felons will be updated with a Removed status.

I. Must provide ability to generate report, extract data, and create letters of rejections.

The Voter Central monitoring module provides an extensive workflow that can be used to track the investigation through various stages. Several letters can be generated based on the current workflow status.

J. Must provide the capability for authorized users to register or deny registration regardless of Department of Correction research outcome. System must capture and store reason and user information for overrides.

The voter record can be overridden with an active or denied status by a user with the proper privileges. A reason for the override must be entered.

## 8. Voter Registration – ID Verification:

These requirements describe the ID verification that is to occur for every voter registration or re-registration transaction before it is applied to the voter registration record.

The process validates a Driver's license number, an identification card number or an SSN4 through an interface involving data maintained by Delaware's Department of Motor Vehicles (DMV).

- A. Must support the DMV ID verification (IDV) interface, which operates on a transaction basis, for SSN validation, per HAVA.

One of the architectural components of Voter Central is a workflow engine that allows intermediate steps to be included in the processing of various business scenarios. The proposed system will be able to incorporate a workflow step to process a transaction with the DMV interface to validate the critical data elements before the status of an application is finalized.

- B. For new voter registrations, re-registrations, and for updates with a change of name, date of birth, DL/ID or SSN4, system must automatically submit the data for validation from the DMV or the Social Security Administration through the IDV interface.

Voter Central will incorporate a workflow step that allows verification of the information with either DMV or the Social Security Administration. A detailed project plan will be developed as part of the implementation with timelines. A detailed specification of the proposed interfaces will be agreed upon before coding work commences.

- C. When ID verification cannot be completed at time of receipt of the transaction, the record must be saved with an indicator/tag, and system must automatically retry and complete ID verification.

One of the proposed architectural features of the Voter Central system is its ability to tag records with various status and state flags. The indicator flag indicating that an interface was not available and needs to be retried is part of the "store and forward/retry" mechanisms built into the workflow components.

## 9. Voter Registration – DMV Change of Address:

Delaware's current implementation of the National Voter Registration Act (NVRA, or 'motor voter') allows for electronic processing of address changes for existing registered voters.

System to provide functionality to support this process, namely:

1. Attempt to match the records against existing voter registration records;
2. Provide such matches for appropriate processing; and
3. Provide unmatched (or below the established confidence threshold) transactions for further research and possible match to a voter.

- A. Must receive voter registration address change data from ERIC, other sources in accordance with the National Voter Registration Act (NVRA).

Change of address data can be imported into the system from any source such as NCOA registry. 



- B. Must attempt to match change of address (COA) transactions against existing voter registration records using established matching criteria (See Record Matching and Merging for requirements specific to matching criteria.)



Change of address files can be matched against existing voter records in the Voter Central Data Studio module. The matches are placed in a queue for the user to review.

- C. For matches of COA transactions against existing voter registration records that meet or exceed the established confidence threshold, system must, either automatically or upon user choice:
1. Update the existing voter registration record with the new voter registration data received; and
  2. Update the voter activity history with the basis for registration changes.

The system can be configured to automatically apply changes based on established matching confidence levels. If the levels are above a certain threshold the change can be applied directly. If the match is below a threshold, it can be queued for a user to review and accept the match. All matches, even those applied automatically will be available in the queue to review for historical purposes.

- D. For matches of COA transactions that do not meet the established confidence threshold for automatic matching but that meet the established minimum confidence threshold of that match function, system must automatically notify the county that it must make a determination of whether the records match.

All matches that are not automatically processed are placed in a queue for county users to review and accept or reject the match.

- E. When a county verifies that a pre-existing voter registration record matches the COA transaction, system must:
1. Record that information, including the basis for determination, in the voter activity history of the matched voter; and
  2. Update the existing voter registration record with the new voter registration data.

Once a match is confirmed with the voter registration record, the match is processed by updating the address information and recording a history transaction indicating why the address was updated. The old address is also recorded in the voter's change history.

- F. If a county determines that the potential match of COA transaction to a pre-existing voter registration record is not valid, system must record the determination that the COA transaction was not associated with the record and the basis for that determination.

If the county determines that the match is not valid, they can reject the match. A reason for rejection can be selected from a list of available rejection reasons.

- G. Must provide authorized users the capability to un-match previously matched COA transactions at any time after such matches have been applied. In such instances, system must correct any changes that were applied to the record as a result of the prior match and handle the transaction as a confirmed non-match for that process.

The system will incorporate the capability to undo a match processed in error and reverse the transactions recorded from the match.

- H. When a COA transaction cannot be matched against any existing voter registration records, system must send unmatched COA data to the appropriate county.

Change of address transactions that do not match to existing voter registrations will be available for review as needed by the authorized county users.



## 10. Voter Registration – Polling Place Cards:

The department must make voters polling place cards (PPC) following voter registration, reregistration, or updates to the voter record based on a variety of data points (e.g., voter's notification of an address change).

System must provide the capability to generate an extract to make PPCs through a third party such as the Department of Technology and Information, Office of Management and Budget: Government Support Services Printing and Publishing Office.

- A. Must have the capability to generate a data extract, based on the applicable mailing address for each voter of a requested PPC information across the State so that PPCs can be printed by the State through a third-party mailing house.

Data updates to a voter record automatically queue an information card to be sent to the voter. The card can be sent for only voters with changes or for all voters. The user will be able to select a specific county or all counties. The user will also be able to exclude voters and changes that are taking place during a change freeze period. The cards can be printed directly from the system or a file can be exported to send to an external printing company.

- B. Must have the capability to generate pre-formatted and pre-populated PPC in PDFs, based on the applicable mailing address for each voter of a requested PPC information across the State so that the PDFs can be printed in-house, by the State, or through a third-party mailing house.

The in-house printing option saves all items to a PDF document that can be used to print the cards in-house.

- C. Must indicate in the voter record the date that the record was included in a data extract or PDF for PPC mailing.

A detailed transaction is recorded when a card is printed or file exported in the system for printing. The transaction will also include the mailing address where the card was sent.

## 11. Voter Registration – Absentee Voting:

These requirements focus on supporting voters that will not be voting in the designated polling place on Election Day. Voters may request for absentee ballots mailed to them or they can walk in to the county office to vote on an absentee ballot in person. Voters may be eligible to vote absentee through either UOCAVA (Federal law) or and "regular absentee" (Delaware law).

The data elements listed here do not constitute an exhaustive list of requested data. Department of Elections expects that during the Design Phase, the Contractor will work with department staff, partner agencies, and vendors to determine a specific data elements necessary to meet all requirements stated in this RFP.

- A. System must capture Unformed and Overseas Citizens Absentee Voting Act (UOCAVA) flags, whatever Election Administration and Voting Survey (EAVS) and FVAP reporting requirements are.

Voters can be setup with the appropriate UOCAVA status, such as military overseas, military stateside, etc

- B. Must capture and store the following data for every election:
1. Type of application (e.g., Special Written, State defined application/affidavit, etc.);
  2. Source of the application (how received);
  3. Type of voter: Military, Overseas Citizens, etc.;
  4. Date application was requested;
  5. Date application was sent;
  6. Date application was received;
  7. Date application was returned (post marked);
  8. Type of elections/ballots requested;
  9. Whether or not the application was accepted or denied; and if denied, the reason for the denial. Use codes that can be defined and modified by authorized Administrators.
  10. Whether the voter wishes to exercise the permanent vote by mail ballot;
  11. Date vote by mail ballot was mailed;
  12. Whether the person voted in person;
  13. Manner in which the absentee ballot was transmitted to the voter;
  14. When the absentee ballot was received by the elections office;
  15. Method of sending absentee materials (e.g., mail, fax, email, etc.);
  16. Method of sending absentee ballot (e.g., mail, fax, email, etc.);
  17. Method of return of absentee ballot (e.g., mail, fax, etc.);
  18. Address to send absentee ballot to;
  19. Form of voting (e.g., county absentee ballot or federal written vote by mail ballot);
  20. Date absentee ballot was returned (post marked);
  21. Date absentee ballot was received;
  22. Whether the ballot was accepted or rejected; and
  23. If rejected, the reason for that rejection. Use codes that can be defined and modified by authorized Administrators.

Voter Central absentee module maintains a complete history of each absentee ballot request. A separate request is recorded for each election for each voter with an extensive detail on dates, the type of request, the delivery of the request, the posting of the ballot and the return and validation of the ballot.

- C. Must capture and store the status of unformed services and overseas voters that have been identified and fall under the Unformed and Overseas Citizens Absentee Voting Act (UOCAVA), including the following information:
1. Classification (e.g., Unformed Services or Merchant Marine on active duty, Employee spouse of dependent, National Guard member on State orders, etc.); Codes that can be defined and modified by authorized Administrators.

A. UOCAVA voters can be identified and properly setup in the system with the correct code. The specific codes are setup in the system and can be modified by an administrator if required.

- D. Must capture and store the status of absentee voters (non-UOCAVA), including the following information:
1. Expected location and contact information on election date
  2. Reason for voting absentee, based on codes that can be defined and modified by authorized Administrators.
  3. Specific qualifications

Absentee requests can be entered for each election for non-UOCAVA voters. Detailed information is kept for each election and request including the address where the ballot should be mailed.

- E. Must support paper and online applications. For applications submitted online refer to State-Level Processes – Website: Voter Portal (Public Access).

A paper requests can be scanned into Voter Central and data entry can be completed directly from the paper application. Web requests can be setup to require being printed and have a wet signature or they can be setup to directly appear in a queue where a user can review and process each request.

F. Must capture an image of the application (.e. FPCA, Absentee Affidavit) and attach it to the voter's record.

Paper absentee request applications are scanned into Voter Central and data entry completed directly from the paper application. When scanned and the voter identified, the image is automatically identified as an absentee application image type and attached to the voter's record.

G. Must be able to register new voters and update existing voter registrations from UOCAVA applications (FPCA).

UOCAVA applications can setup to allow voter registration data entry staff to complete the registration or update an existing registration from the scanned application. The voter will be placed in an appropriate workflow to request absentees based on the application required.

H. Must be able update voter registration from absentee applications/affidavits.

Depending on the type of application a workflow can be initiated to update the voter's information. The paper application is placed in a queue to require an update and the operator can complete the update from the paper application.

I. Must be able to send automated email notification at every step of the absentee voting process, e.g. upon receipt, completed.

If an email is available (especially for online requests), the system can be configured to send an email at every step of the absentee process. The emails will be created based on system setup templates.

J. Must be able to update and delete applications.

A user with the appropriate privileges can update / delete the absentee applications through an admin data management utility.

K. Must be able to change/remove absentee status.

The absentee status can be updated by a user with the appropriate level of privileges.

L. Must be able to capture information for walk-in voters, including electronic signatures for absentee applications.

Voter Central incorporates a streamlined process for voters that come into the office to request an absentee and walk out with the absentee ballot. The system tracks complete details on the fact the absentee was requested by someone walking in and was also delivered the same way.

M. System must allow for the extraction of absentee voters by election or all elections.

A comprehensive absentee search feature allows filtering absentee data using a variety and combination of filters. The data can be exported in a text file format or in a printable PDF format.



N. Must be able to accept applications, provide status, mark absentee ballots, etc. online (See State-level Processes – Website: Voter Portal (Public Access)).

The Tenex Election Link product provides election website functionality for managing and reporting on absentee requests.

O. Must be able to assign unique ID (a.k.a. voucher number) for every absentee ballot issued, e.g. for walk-in applicants.

Voter Central records a unique voucher number for every absentee ballot issued. This number can be entered manually or scanned from a pre-printed barcode.

P. Must be able to generate a list of reserved voucher numbers for future absentee ballot issuance, e.g. for paper applications as a backup or a tentative intake.

Voter Central does not require that numbers start at a specific point and they can be reserved for future purposes.

Q. Must be able to assign voucher number by batch, e.g. issue voucher numbers to every voter eligible to vote by absentee for a specific election, by voter type.

The voucher assignment process can be completed in a batch process. The user will be able to enter a starting and ending number and possible numbers to skip.

R. Must be able to void, reissue, and make corrections to voucher numbers or a range of voucher numbers.

Users with the appropriate system privileges will be able to update the assigned voucher numbers.

S. Must be able to identify whether a voucher number has been assigned, or reserved. If reserved, whether it's been assigned/used or not.

The system will be able to generate reports for all voucher numbers that have been used, identify any potential holes / break in sequence of voucher numbers, and report on which ranges have not been used.

T. Must be able to print mailing labels for absentee envelopes.

A formatted mailing label including a scannable barcode can be customized for printing from the Voter Central absentee module. This can be printed one voter at a time or in a batch mode.

U. Must be able to customize and design mailing labels and absentee envelope printing without assistance from the vendor. Support barcoding (e.g. Code39, Code128, QR Code, USPS IMB) of values such as the voucher number, and delivery points.

The mailing label can be customized using the built-in notation customization module. Barcodes can be also be incorporated in the template.



- V. Must be able to print absentee voter and mailing information directly on envelopes, e.g. a dedicated high-speed envelope printer (Pitney Bowes DA95f).

When printing absentees – the system provides the option to print absentee or print directly to the absentee envelope. There are two separate printing templates available in the system that allow customizing each one independent of the other.

- W. Must be able to select, apply various filters and sort absentee voters for data extraction, reporting, printing of absentee and envelopes.

Absentee data can be sorted and printed in a variety of ways for reporting and data extraction. Data can be extracted in a text file format or in a PDF file format. There are several options available for printing absentee and envelopes, such as printing requests that are going out of the country separate from those that are within the country.

## 12. List Maintenance – Record Matching and Merging:

These requirements focus on the configuration of criteria for determining matches between records (either duplicate voter records, matches returned in response to a user-initiated search, or matches of voter records with death, felon or third party address change records) and on requirements associated with merging records that are determined to be a “match.”

Though this section is called upon in Registration Processing and matching is referenced DMV Change of Address and other List Maintenance requirements sets, the focus here is the specification of the matching processes and the merge and unmerge processes.

- A. Must include a user-configurable method for authorized Administrators to:
1. Establish sets of registration record matching criteria;
  2. Configure which criteria apply to each type of matching function (e.g., user-initiated registrant search for list maintenance/research purposes, user-initiated search for purpose of submitting data additions or updates, search for existing record upon receipt of a registration transaction, death record matching, felon record matching, duplicate record checks, NCOA matching, etc.);
  3. Assign “confidence” levels to each criteria set as it applies to each matching function; and
  4. Establish threshold confidence levels required for manual or automatic application of matches for each matching function.

Voter Central provides a powerful matching algorithm to facilitate matching voter data to data from varying sources.

- B. Must allow authorized Administrators to establish one or more bases for matching data in a registration record feed, including (where applicable):
1. Exact character match;
  2. First "X" characters of the feed (where "X" is user configurable);
  3. Same characters and order in string, but with spaces and punctuation removed;
  4. Soundex match (or a ternative method based on phonetic pronunciation);
  5. Common nicknames match based on common variations of First Name established by authorized users (e.g., Robert = Bob, Bobby, Rob);
  6. "X" matching characters within string; and
  7. Same month and year.

Matching algorithms can be configured to include any kind of SQL based query options.

- C. Must allow authorized Administrators to identify a set of matching criteria based on combinations of individual feed match settings, such as:
1. First Name- with "Common nicknames"; Last Name- first 4 characters; and Date of Birth- same day and month; or
  2. DL/ID exact match; First Name- with "Common nicknames"; Last Name- with Soundex.

Matching algorithms can be configured to include any kind of SQL based query options. This can include combined feeds in one match.

- D. Must allow authorized Administrators to configure and update whether or not an established matching criteria set is applied to each match function, including:
1. Registration searches for purposes of pre-populating a voter record;
  2. Registration searches for list maintenance and research purposes;
  3. Searches for an existing record based on the ID;
  4. Duplicate registration checks;
  5. DMV, DHSS-DSS, DOL transaction processing;
  6. Death record matching; and
  7. Feeder record matching.

Matching algorithm criteria can be setup differently for each type of match process. The same criteria set can be used across multiple functions.

- E. Must allow authorized Administrators to individually establish "confidence" values to each established matching criteria set as it applies to each potential matching function.

A confidence level is assigned to each layer of the search algorithm. For each matching function the administrator can specify the matching confidence that allows for automatic update.

- F. Must allow authorized Administrators to establish and modify confidence thresholds for each matching function so that matches found that meet or exceed that confidence threshold are automatically applied by the system. For matches that do not meet that threshold, but meet a lower "manual" minimum matching threshold, system must generate electronic notices/ alerts or flag the records for the appropriate county for match review and resolution.

For each function that uses a matching algorithm, the administrator can assign a threshold level for automatic updates and a threshold level for presenting the match for user validation.

- G. Prior to merging, system must allow user to select which of the records will be the base for the final voter record, and the option to copy values from certain fields from the other record.

The merge process allows users to select which record to keep and which to cancel and merge with the other record. An update workflow process can be initiated to copy over certain fields of data and merge the records.

- H. When applying the merge, system must:

1. Record that information, including the basis for determination, in the voter activity history of the matched voter; and
2. Create a voter registration record with the new consolidated voter registration data.

A complete transaction history is maintained to track the merge process. The transaction maintains sufficient information to allow reversing the merge process.

- I. When evaluating voter records to identify potential matches with other voter records (match with the system), DMV transactions, death records and felon records, system must exclude the following from matching results and not count as matches when same criteria were used:

1. Previously verified matches;
2. Previously verified non-matches; and
3. Previously identified potential matches pending determination.

The matching algorithm excludes previous matches from being included in the match process.

- J. Must provide the ability for authorized users to batch clear, by date range and/or by the county user ID, match determinations made inappropriately.

Matches accepted in error can be unmatched and a merge can be reversed.

- K. Must merge voter registration data into a single registration record when duplicate registrations are confirmed. The voter registration data must include voter activity history and voting participation history and be merged into the record with the most recent date of registration or voter registration update activity.

The merge process reviews all voter related data such as absentee requests, petitions, voting history, and voter transaction history to complete the merge process. The data is all merged into one voter record and the other record is flagged as canceled with a cancel reason of duplicate registration.

- L. Must provide authorized users with the ability to un-merge a single voter registration record into separate registration records in the event that registration records were incorrectly merged. The separated voter registration data must include voter activity history and voting participation history and the separate registration records must contain the appropriate registration data.

Merged records can be unmerged. The merge transaction process maintains enough details to track both voter registrations and allow the records to be unmerged if needed.



### 13. List Maintenance – Death Records:

Department of Elections receives death records from the Delaware Health and Social Services (DHSS) and ERIC and must utilize this information for list maintenance purposes. The Department also utilizes obituaries for list maintenance.

Department of Elections is responsible for ensuring any confirmed matches of death records with registered voters result in a cancellation of voter registration of the deceased persons.

A. Must receive and store death records from different sources, e.g. DHSS, ERIC, obituaries.

Death record files can be setup to be received from any kind of source. The file processing is setup using scripting in the Voter Central Data Studio module.

B. Must match all new death records received against existing voter registration records to identify existing voters that may have died.

Using a pre-defined matching algorithm, the system will match the death records against existing voter registration records. Depending on the confidence level achieved by the match the death record can be setup to be automatically processed or be presented to a user for validation and acceptance.

C. For matches with new death records that meet or exceed the established confidence threshold, system must automatically or upon user choice:

1. Cancel the voter's registration;
2. Record the basis for that cancellation in the voter's activity record; and

The match confidence can be configured to allow for automatic cancellation or for presenting the match to a user for validation and acceptance. A detailed transaction of why the registration was cancelled is maintained in the system for historical purposes.

D. For matches of new death record transactions that do not meet the established confidence threshold for automatic matching but that meet the established minimum confidence threshold of that match function, system must automatically:

1. Note the potential match in the voter's record; and
2. Provide a method for investigation and resolution of the potential match.

The matches that meet the confidence threshold are presented to a user in a queue to validate and accept or reject the match.

E. Must allow an authorized county user to enter a determination of the validity of the potential match (valid or invalid).

County users are presented the match in a queue where they can review the matched data. The confidence level and the fields that are matched are highlighted to allow the user to make a proper determination.



- F. Must app y author zed county users' determ nat ons of va d ty of potent a matches and change voter status, f appropriate.

If the county user accepts the match the voter's status s updated to cance ed / removed w th deceased be ng the reason for the cance at on. A deta ed transact on s recorded to nd cate why the status was changed, what the o d status was, who made the update and when.

- G. Must prov de author zed users the capab ty to un-match prev ous y matched death records at any t me after such matches have been app ed. In such nstances, system must correct any changes that were app ed to the record as a resu t of the pr or match and hand e the transact on as a conf rmed non-match for that process.

A user w th the proper pr v eges can reverse the act on of a death match and record a transact on deta ng the reversa .

- H. Must a ow author zed users to exc ude from death record match ng processes any death record determ ned to be ncorrect or nva d.

Death records that are determ ned to be nva d are not nc uded n the match ng a gor thm.

## 14. List Maintenance – Felon Data:

In order to comp y w th app cab e aws, system must have the capab ty to rece ve fe on records from the state and federa agenc es, e.g. De aware Department of Just ce (DOJ), Department of Correct ons (DOC); to store such records on an ongo ng bas s; match records to voter reg strat on records, and send e ectron c not ces to count es to conf rm potent a matches; and, for conf rmed matches, update reg strat on status.

When fe on data nd cate that an nd v dua s no longer under the r jur sd ct on ( .e., no longer ncarcerated or on paro e), system must ensure that the record s no longer nc uded n checks for matches of fe on records w th voter reg strat on records.

- A. Must be capab e of rece v ng and stor ng fe on records.

Voter Centra ncorporates a st ma ntenance modu e that fac tates match ng act ve voter records aga nst f es on fe on data. These f es can be from any sources and are processed through the Voter Centra Data Stud o modu e.

- B. Must match a new fe on records rece ved aga nst ex st ng voter reg strat on records to dent fy ex st ng voters that may have become ne g b e due to fe on status, or may have become e g b e to vote due to no longer be ng under DOJ and DOC jur sd ct on ( .e., no longer ncarcerated or on paro e).

A fe on records are matched aga nst ex st ng voter reg strat on records based on a conf gurab e match ng a gor thm. Once a match w th suff c ent conf dence eve s dent f ed, the match s presented to the county users to a ow the user to conf rm and accept the match.

- C. For matches with new fe on records that meet or exceed the estab shed confidence thresho d, system must automat ca y, or by user cho ce:
1. Change the status of the voter's reg strat on; and
  2. Record the bas s for that change n the voter's act v ty record.

Once a match s dent f ed w th suff c ent match ng conf dence eve the user s presented w th the match. A cho ce can be made to accept the match and update the reg strat on status appropri ate y. A ternat ve y, f the match ng conf dence eve s h gh enough, the system can be conf gured to update the status automat ca y.

- D. For matches that do not meet the estab shed conf dence thresho d for automat c match ng but that meet the estab shed m n mum conf dence thresho d of that match funct on, system must automat ca y note the potent a match n the voter's record.

A matches meet ng the conf gured match ng thresho ds are matched to potent a voter records and saved w th the voter's nformat on.

- E. Must prov de the ab ty for an author zed county user to enter a determ nat on that the potent a match s va d.

Matches are p aced n queues for county users to rev ew and make a determ nat on about the match.

- F. Must prov de the ab ty for an author zed county user that has nvest gated and determ ned that the potent a match was nva d to enter that determ nat on.

Once a match s presented to a county user, the user has the opt on to accept the match or reject the match.

- G. Must prov de author zed users the capab ty to un-match prev ous y matched fe on records at any t me after such matches have been app ed. In such nstances, system must correct any changes that were app ed to the record as a resu t of the pr or match and hand e the transact on as a conf rmed non-match for that process.

The system w a ow the opt on to reverse a match made n error and record the appropri ate transact ons.

- H. Must a ow author zed users to exc ude from fe on match ng processes any fe on record determ ned to be ncorrect or nva d.

Fe on match records that are no nger va d can me updated so that they are no nger nc uded n the match ng a gor thm.

## 15. List Maintenance – Duplicate Identification:

The system must have the capability to identify duplicate voter records and take action to ensure there is only one voter record for every eligible voter. Notify the office of voters.

- A. Must provide the ability for authorized user to schedule and run duplicate checks across all voters in the database to identify potential duplicate registration records for the same voter using the criteria established for such matching.

Voter Central duplicate matching process uses a specified matching algorithm to identify potential duplicate voter registrations with the database. A confidence level is assigned to each match based on the configuration setup by the user. Matches that have previously been identified by a user as non-matches are excluded and do not reappear in the match process.

- B. Must automatically, or by user choice, merge voter registration records and assign the voter to the appropriate county when duplicate records are identified based on matching criteria sets that meet or exceed the established confidence threshold.

Duplicate matches are presented to users to allow accepting / rejecting the match. If the match involves voters from two different counties, the match is presented to the county with the newest voter registration. If the user accepts the match, they can choose to remove the voter with the new registration and initiate a workflow to move the voter from the old county with an address change. When the update is complete the new voter is merged with the older voter. Voter merge can also be completed outside of the duplicate match process.

- C. Must, before automatically applying potential duplicate records, check voting participation history for the older registration record. If the older record indicates voting activity in an election after the date of registration in the newer record, the match must not be applied automatically and, instead, system must send electronic notice of potential match to the appropriate county(s).

The match process will consider all voter related data such as absentee requests, petitions, and voting history and present all relevant data to the user to make a proper decision. The match / merge can be applied automatically if there is no significant history associated with the matched records.

- D. For matches of potential duplicate records that do not meet the established confidence threshold for automatic matching but that meet the established minimum confidence threshold of that match function, system must automatically note the potential match in both records.

The match is noted in both identified voter records. It is presented to the county with the newest registration for resolution. Both voter records when viewed will be annotated with a comment on the voter screen to indicate a potential pending match.

- E. For those records where a potential duplicate was identified with a record in another county, and an authorized county user makes a determination of match validity, system must update the other record with the determination.

Once an authorized user confirms the validity of a match, the system will automatically initiate the appropriate workflow to update the other record.

- F. System must provide authorized users the capability to un-match previously confirmed duplicate records at any time after such matches have been applied. In such instances, system must correct any changes that were applied to the record(s) as a result of the prior match and store the determination that the records were confirmed non-duplicates.

Merged voter records can be unmerged by users with the appropriate privileges.



## 16. List Maintenance – Moved out of State:

The system must have the capability to match voters against lists that contain Delaware citizens that have moved out of the state. The lists include those from DMV that list drivers who have surrendered the driver's license in another state, as well as from the ERIC cross state report that lists Delaware voters that have registered to vote in another state.

- A. Must provide the ability for authorized users to schedule and run moved out of state checks across all voters in the database to identify potential records using the criteria established for such matching.

Voter Central Data Studio allows creating workflows for any kind of matching process. Files from DMV and / or ERIC will be setup to be processed using a configured data processing script in the Data Studio. A matching algorithm with a customized confidence level will be used to match data in the files to existing voter records.

- B. Must evaluate the results and reject invalid results - such as address changes previously received.

The file processing will be comprehensive and provide detailed error checking to ensure changes are not processed twice.

- C. Must note a potential address change in the voter record and allow authorized users to extract records for mailing notices/confirmations.

Once a match is confirmed with enough confidence, the new voter address will be saved in the voter's record as the possible move-out address. A detailed transaction will be recorded to indicate the data update and the voter's record will be flagged as needing a confirmation notice or address verification notice (based on business rules). Depending on business rules, the voter's status can be setup to be canceled when the notice is sent or X many days after the notice is sent and there is no response back from the voter.

- D. When an address update has been determined to be valid where the voter moved outside the State, system must automatically, or upon user choice:

1. Determine the status of the registrant in accordance with configurable business rules
2. Note in the activity history for that registrant that the record was updated because of Moved out of State match.

The registration of the voter can be updated to a system configured status such as canceled due to moved out of state. This can be done one voter at a time if a notice is returned back from a voter or in batch after X many days of no voter response.

## 17. List Maintenance – Non U.S. Citizens:

System must allow for cancellation of voter registration for non-U.S. Citizens

Users with the appropriate privileges can cancel a voter registration and specify the reason for cancellation as known non-U.S. Citizen. Voter Central also requires that new voters properly specify citizenship and if not, the registration will be placed in a Denied status.



## 18. List Maintenance – NCOA:

System must provide the capability to process a registered voter records against an external USPS National Change of Address (NCOA) service on a regularly scheduled basis.

Currently, De aware receives this service monthly from ERIC. System must update the voter record with the potential NCOA match (no change in status) and provide an electronic notice to the county for evaluation and resolution. Administrators must have the capability to monitor and such pending NCOA updates until resolved by the county.

- A. Must provide authorized users the capability to configure a value 'X', such that the extracts created for NCOA processing are broken into multiple files, each containing a maximum of X records.

Voter Central can create a data file export to send for NCOA processing. This extract can be for the entire state, a single county, or other breakdown as needed. If smaller extracts are needed, Tenex can add a feature to automatically create an extract in multiple files.

- B. Must evaluate the results from NCOA processing and reject invalid results - such as address changes previously received and address changes that are older than most recent changes received for a voter - according to configurable business rules.

Voter Central has a comprehensive process for handling NCOA changes. [REDACTED]

- C. Must note a potential address change in the voter record and send electronic notice to the appropriate county of the potential address change for determination of validity.

The address changes from NCOA will be queued to the appropriate county to allow the county to accept/reject the changes.

- D. When an NCOA address update has been determined to be valid where a voter has a forwarding address in the same county, system must automatically, or upon user choice:

1. Update the (residence or mailing) address of the registrant;
2. Note in the activity history for that registrant that the record was updated because of NCOA match; and
3. Flag the record for automatic generation and mailing of an Address Verification Card (AVC).

Voters whose addresses only updated within the county, will have the address automatically updated. [REDACTED]

- E. When an NCOA address update has been determined to be valid where the voter has a forwarding address in a different Delaware county or outside the State, system must automatically, or upon user choice:
1. Determine the status of the registrant in accordance with configurable business rules
  2. Note in the activity history for that registrant that the record was updated because of NCOA match; and
  3. Flag the record for automatic generation and mailing of an AVC.

If a voter is determined to be moving to another county within Delaware, the system can be configured to notify the other county by placing the address change in a queue for the county to review and accept / reject. If the change is accepted the same process of recording a transaction and flagging the voter to receive an AVC will be initiated.

If the voter is deemed to be moving out of the state, the current address information will not be updated, but the system can be configured to still send an AVC to the voter address provided in the NCOA file.

- F. When an NCOA address update has been determined to be valid where the voter has no forwarding address, system must automatically, or upon user choice:
1. Determine the status of the registrant in accordance with configurable business rules;
  2. Note in the activity history for that registrant that the record was updated because of NCOA match; and
  3. Flag the record for automatic generation and mailing of an AVC.

In cases where the NCOA file specifies no forwarding address (usually upon the closing of a P.O. Box), the system can be configured to flag the voter to receive an AVC to the current address on file. If it is found that the mailing address on file matches the NCOA mailing address and the mailing address is different from the residence address (such as a P.O. Box), the mailing address will default to the voter's current residence address.

## 19. List Maintenance – Board Approval Reports:

System must allow for data extracts to be generated for elections board review prior to registration cancellation.

- A. Facilitate the tracking of inactive voters who have had no contact for X period, where X is configured by the administrator.

Voter Centralist maintenance module provides a list of inactive voters that have been inactive for a period of time and now must be removed / canceled from the system. The period of time can be configured by an administrative user, but can be allowed to be overridden by a user with appropriate privileges before running the process. A detailed report of a voters that will be canceled can be generated and saved in a PDF format. Summary reports based on district summaries are also available to show a total number of voters that will be impacted in each district.

- B. Generate reports of a canceled voters

Reports can be created before voters are canceled after voters are canceled. Voter Centralist can create a detailed list of voters that were canceled as well as a summary report. A detailed transaction is recorded for each canceled voter.

- C. Generate reports of a inactive voters

Detailed as well as summary reports can be created of a voters in an inactive status.



D. Generate reports of active to inactive, inactive to canceled, active to canceled.

Period bound reports can be generated based on a change in voter status. The user can specify a time period and on y status change transactions from the specified period will be included in the report. The report can be a summary showing the number of voters that had the status changed and what the starting status was and what the ending status was. The report can be on y based on the transaction or can be based on the voter's current status.

## 20. List Maintenance – Pre-Election Polling Place Cards (PEPPC):

System must allow for data extracts to be generated for residency confirmation postcard mailings, or currently known as postnotefication card mass mailing.

A. Must provide the ability to automatically generate a data extract of all required information in any or all counties on a batch basis so that PEPPCs can be printed by the State through a third-party mailing house.

Polling place cards can be printed at any time in a batch process. Users with the proper authority will have the ability to print the cards across multiple counties. An inhouse process that creates a PDF file can be used to print the cards inhouse. Alternatively, the PDF file or a text export can be created to facilitate printing through a third-party mailing house.

## 21. List Maintenance – Address Verification Cards (AVCs):

When the Department receives third-party notice of a change of address, elections officials are required by law to follow up with postcard to the voter alerting them to the actions being taken. For uniformity and list maintenance practices, this section describes system capability to support mailing change of address notices to voters on behalf of counties, if counties choose to have the state conduct mailings for them.

A. Must provide the ability for authorized users to generate a data extract, based on the applicable mailing address for each voter, of all required information for one or more counties across the State so that AVCs may be printed by the State through a third-party mailing house.

Voters can be queued to receive address verification cards (confirmation cards) based on third party address updates such as NCOA updates. An integrated process allows printing the cards inhouse where a file is made available in PDF format and can be used to print the cards. Alternatively, the PDF file or a data extract in text format can be sent to an external printer. The selection criteria for card printing allows users with the proper privileges to select cards across counties. If the printing for a county has already been processed, the card will not be sent twice.

A complete transaction history is captured when the address verification card is mailed. A post mailing process allows recording information from any returned cards, such as a confirmation from the voter that they have moved out the state.

## 22. Voter Election Data – Official List of Voters:

As the HAVA mandated officials of eligible voters, the system must provide capability for extracting the official list of voters with respect to any election so that this data can be used to generate and print the polling place rosters and data files for electronic pollbook.

A. Must provide authorized county users the ability to extract the official list of eligible registered voters with respect to any given election.

An integrated module allows extracting all eligible voters for each election based on the specific eligibility criteria setup for the election. The extracted data can be used for importing into any kind of electronic pollbook system or for printing polling place registers. The system can generate printed / printable register files in PDF format directly as well.

## 23. Voter Election Data – Voting History:

System must maintain voter participation history data that are necessary for to make determination of whether a voter who registers by mail must show ID the first time he/she votes.

Throughout the Election Cycle period, system must capture ongoing data changes related to vote-by mail (See Voter Registration – Absentee Voting) and provisional voting, to support the voter lookup capabilities on the public website and the interactive voice response system (IVRS).

A. System must provide the capability to capture vote credit history.

One of the transactions provided by Voter Central is to update voter record. A file-based as well as a secure web service transaction can be provided.

B. System must allow for the adding of voter history on day when a ballot is valid.

The bulk import as well as the web service can be used on day after the adjudication of ballots complete. The system can keep track of provisional voting attempts that are determined to be invalid.

C. System must provide the capability to edit existing vote history.

Subject to security levels of the users, the Voter Central system will provide screens for editing voting history. All transactions in Voter Central are captured with operator ID, time stamps and old value of the record.

D. System must provide the capability to delete existing vote history. A record of deletion and who deleted must be maintained.

Voter Central record editing capability will allow deletion and update of the voter history along with a general transaction logging module that captures the operator, time stamp, and previous value of the record edited.

E. System must change a voter's registration status from inactive to active when vote history is applied.

The voter status for a voter in inactive status is automatically updated to active when voting history is recorded for an election.

F. System must have capability for the vote by mail module (absentee) to record received ballots and flag as the source for adding vote history.

Voter Central will have a comprehensive module for managing vote by mail requests and also be capable of recording various statuses such as mail returned, absentee ballot returned etc. the pre-configured workflows automatically update voter records when possible and provide manual intervention screens that allow for easy adjudication as well.



- G. System must allow for vote history to be added:
1. After an election has been certified;
  2. As ballots are processed;
  3. To an individual voter; or
  4. Through a batch process.

Voting history can be added to voter records in a variety of methods.

- H. Must maintain history of voting participation for all voters, regardless of the number of elections in which voters might have participated. The history captured and maintained for each voting event must include:
1. State defined code for the election;
  2. Election date;
  3. Voting district (Election District);
  4. How voted (vote-by-mail, early, polling place, or provisional); and
  5. Partial ballot voted (for primary elections).

There is no limit to the number of elections that voting history can be maintained for. Each election history records complete details on the method of voting, when and where the voting was completed, the voters party (ballot style). The voter's districts at the time of voting are also captured and can be used at any time to create history reports.

If integrated with the Precinct Central Election Computer book, the signature record for the specific election can be maintained with the voting history.

- I. Prior to an election, system must receive data from the Election Management system or module that enables a user to determine the following data for each registered voter:
1. Voting district (Election District) assignment for the election; and
  2. Polling place assignment for the election

Voter Central can accept election district and polling location data from an external election management system if the Voter Central election management module is not used.

- J. For registered voters who vote a provisional ballot in an election, system must capture and store whether or not the provisional ballot was counted and, if not, the reason it was not counted.

Voter Central incorporates a complete provisional module to allow users to conduct research for each provisional, printables and reports for the canvassing, and determine and track if the provisionals counted or not. Voting history can be easily recorded for any provisional that is counted. Provisional ballot information can be also be exported to post on the voter facing website for information on whether the voters provisional counted or not.

- K. Must capture and store the voter participation in school board elections and referendum either by individual voter or mass update (using an input file)

Voting history for any election can be input manually one voter at a time or using a mass update from a file.

## 24. Election Districts – Mapping:

So that the system can correctly determine the Official List of Registered Voters with respect to potential districts, the system must maintain voting district cross reference information.

The information is required for derivation of residence in potential district based on the voter's election district assignment.

- A. Must be able to identify, from the voter's election district, the voter's voting district for State Senate, State Representative, County Council Districts, School Districts, Municipal Districts (e.g. City of Wilmington).

All district information is setup in the Voter Center with complete mappings on how they tie to the election districts. Each voter is assigned the districts when the voters address information is updated in any manner. A proper district reference is always maintained for each voter record.

- B. Must capture and store county-defined local districts (e.g., county council, levy court, school districts) and must be able to identify, from the voter's election district, the voter's membership in such districts.

Each county can maintain their own set of district information and tie the information to the voters in their county.

- C. Must notify county and administrators of "orphan" election districts (e.g., election districts without voters), and of "orphan" voter registration records (acknowledged election district assignment).

Various summaries of data highlight any kind of issues related to missing or incorrect data. These will readily identify any data issues for administrators.

## 25. Election Districts and Districts – Redistricting:

So that the system can correctly determine the Official List of Registered Voters with respect to potential districts, the system must maintain voting district cross reference information.

The information is required for derivation of residence in potential district based on the voter's election district assignment.

- A. Must be able to determine voter's new districts based on imported data (e.g. GIS)

GIS data is imported into the GIS redistricting module to allow the user to maintain a separate redistricting workspace. Using the new district information voters' new district information can be mapped and updated.

- B. System must be capable of comparing districts assigned to a voter pre and post redistricting to identify potential errors. City, School and Federal District must not change.

Before applying changes to the permanent voter record, district information can be compared to see what kind of changes will take place and to make sure that the new setup is correct.

- C. Must be able to identify the voter's voting district for US Congress, State Senate, State Representative, County Districts, School Districts, Municipal Districts (e.g. City of Wilmington) after redistricting.

Using the setup in the GIS redistricting workspace, a related district information can be configured and applied to the voter's record. Once the data in the workspace is vetted and confirmed, the workspace data can be moved to the production data to make it the new standard data.

- D. Must provide the ability for authorized users to generate a data extract, prior to applying new districts.

A data extract can be created of all voters that will be impacted by applying the new district information. A data extract can also be created of all of the streets and district mapping data.

- E. Must notify county and administrators of "orphan" voter registration records (e.g., voters without postal district assignments).

A detailed report of voters that could not get properly districted can be generated and researched. Once the issues are resolved redistricting can be completed just for the voters that were in an error state.

- F. When update has been determined to be accurate, system must automatically, or upon user choice:
1. Note in the activity history for that registrant that the record was updated because of redistricting.

Voter Central maintains a detailed and accurate transaction history with each change applied to a voter's record. Any change from redistricting will be recorded as a redistricting change with a detailed record of what the old district information was.

## 26. State-Level Processes – Political Party Tracking:

System must have the capability to track voters' postal party data in order to (a) determine voter eligibility with respect to a primary election; (b) maintain uniformity of voter records and data; and (c) support the Voter Registration Report, which is a statistical abstract of party registration by postal district.

- A. Must allow authorized users to define and document changes to postal parties. For each such party, system must capture and store the following information:
1. State assigned party code;
  2. Whether or not the party is Qualified, Attempting to Qualify, or Non Qualified;
  3. Date of a change in party status (Qualified/Non Qualified/Attempting to Qualify);
  4. Reason for such changes (if applicable); and
  5. Current state party contact information.

Voter Central maintains a list of all parties in the State with the current status of each party. Additional information such as a contact, address, and email address can be setup for each party.



## 27. State-Level Processes – Voter Registration Report (VRR):

The VRR is a statistical abstract of voter registration by election district and partisan affiliation, published by the department at prescribed times.

The system will need the capability to report on state and county level. The VRR statistics will need to be captured and protected from a termination due to subsequent changes in the underlying voter registration data.

The system must also enable authorized users to create, on an ad hoc basis, an extract of specified VRR data elements as of an Administrator-specified VRR Date and enable the Administrator to specify/select the internal network location to which the electronic version of the resulting extract shall be routed/stored.

- A. Must provide authorized users the ability to view VRR component status (e.g. requested, 'in progress', completed, 'data extracted').

The Voter Registration Report will be a scheduled report that can be scheduled to run daily, weekly, monthly and will capture summary statistical data that can be used to generate summary reports in various formats. The data snapshot is maintained for each date that the report is scheduled to run to allow creating reports that show statistics over a range of dates. An admin will be able to see the status of the process to make sure it ran appropriately. An admin will also be able to purge any older data that is no longer needed for reporting.

- B. Must capture and store VRR statistics of active registered voters by election district and party within a county as of the established VRR date (or run date). System must capture these statistics county-by-county, or for the entire state at one time.

The VRR statistics report will include data by party, voter status, election district, and other data elements such as voter age group.

- C. Once a VRR has been deemed published the statistical data cannot be modified.

The daily, weekly, or on-demand statistical data cannot be modified and will be available for reporting at any time until it is archived/purged.

- D. Must support calculation and production of the following summary statistics for VRR component reports:

1. Registration By County
2. Registration By Senate District
3. Registration By Representative District
4. Registration By County District
5. Registration By Political Party (Dem, Rep, Other)
6. Registration By Minor Political Party (e.g. Natural Law)
7. Registration By "Other" Political Party (i.e. free text Party Name)

The VRR statistics report will include data by party, voter status, election district, and other data elements such as voter age group. The party information can be grouped by the type of party such as minor party category for a group of parties or the actual name of the party.



- E. Must provide an authorized user the ability to:
1. Manually initiate a query to extract specified VRR data elements as of a specified VRR Date;
  2. Specify the file format for the resulting extract file in accordance with authorized file formats; and,
  3. Specify the internal network drive location to which the extract file should be output/stored.

Authorized users will have the capability to query and report on the VRR data as needed. All data can be exported to CSV, txt, Excel, or PDF file formats. The VRR statistics report will include data by party, voter status, election district, and other data elements such as voter age group.

## 28. State-Level Processes – Voter Registration Data Requests (VRDR):

Requirements below pertain to the need for the system to support workflow and associated data related to investigation, evaluation and fulfillment of VRDRs.

- A. Must allow authorized users to input, track and review Public Voter Registration Data Requests (VRDRs), including:
1. Requestor name;
  2. Requestor ID number and type;
  3. Requestor organization;
  4. Requestor residence and business addresses;
  5. Requestor contact information (phone, fax, email addresses);
  6. If Requestor is acting as an authorized agent for a qualified party, the name, address and contact information for the party legally qualified to purchase the data;
  7. Requestor's stated purpose/use for the data;
  8. Date of application;
  9. Date application received;
  10. Basis for qualification (election, party, academic, journalist, etc.);
  11. Date of application fulfillment or denial;
  12. Status of application;
  13. Criteria used to select/exclude records for the extract; and
  14. Filename(s) and number of records provided in the extract.

Voter Central will incorporate a public records request module that will capture the data related to the request. As is common with other modules, the Voter Central workflows will provide visibility to pending public access requests and close them out with relevant information when the request is complete.

- B. Must allow authorized users to log the following items related to processing and fulfillment of a VRDR:
1. Date the event occurred
  2. Time the event occurred
  3. Free-form text note, averaging fifty (50) characters per VRDR and scalable to one hundred (100) characters per VRDR, of activities and events

Most Voter Central forms and screens will have a comments/note section that allows the capture of unstructured ad-hoc information along with other fielded information.

- C. Must provide authorized users with a method to select voter registration records for inclusion or exclusion in a VRDR extract based on multiple criteria, with the ability to specify a range or list where applicable, including:
1. County of residence;
  2. City of residence;
  3. Zip code(s);
  4. Home voting district (Electoral District);
  5. Political party affiliation;
  6. Current or historic date of registration;
  7. Age (before or after a specified date of birth, or within a specified range of dates of birth);
  8. Language preference;
  9. Voting participation history; and
  10. Political district (such as State Senate District, State Representative District, County District, etc.).

An ad-hoc query builder will allow the selection of various fields for inclusion in a report. This report can be exported to either CSV or PDF format.

- D. In fulfillment of a VRDR, system must be able to produce an extract as a standard text file, with a delimiter (set by the administrator) that includes user-selected data fields, such as:
1. Voter ID
  2. Voter Name
  3. Date of Birth or Year of Birth
  4. Phone Number
  5. Residential Address
  6. Mailing Address
  7. County
  8. Districts
  9. Party
  10. Date of Registration
  11. Voting History
  12. Date Last Registration Change
  13. Code Last Change Voter
  14. Status of Voter

Most ad-hoc reports and grids will have the capability to provide CSV or PDF files. Specific screens will be identified to provide additional formats as part of the development effort.

- E. System must be able to save user data extract preferences as profiles for later execution. For example users may create a profile based on HB245, i.e. a profile for public requests, candidate and political party requests, and another for the General Assembly, or State, County and local governments.

Queries can be saved after the first build and rerun as necessary.

- F. System must allow users to delete previously saved preferences or profiles.

The system will allow the deletion of saved queries.

## 29. State-Level Processes – Website: Voter Portal (Public Access):

Requirements stated below pertain to the need to provide online voter registration and self-service lookup of registration status and ballot status.

De aware has adopted a standard for web applications to support mobile devices by optimizing standard browser screen displays via a common look and feel.

De aware expects that any support the system provides for mobile devices will not require installation on any application or other component on those devices. The system will be required to use the common look and feel.

The requirements below include translation of public-facing pages into different languages. Pages and functions to be translated are all of those pages/functions that are used by the public in order to register to vote. Information and features that are not used in order to register to vote (e.g., polling place information) need not be translated.

The system must comply with State of Delaware Enterprise Standards and Policies, Refer to GSS\_18809\_ELECTIONS\_SYS\_rfp -> Technology requirements -> STANDARD PRACTICES for additional information.

- A. For privacy purposes, the public website must require an individual accessing the website to provide sufficient personally identifiable information to authenticate the individual and to prevent others from accessing that voter's data, and must not provide or confirm any additional private information. The personally identifiable information must be configurable by an authorized administrator, such as: first name, date of birth, house number and zip code, DL/ID.

Voter Central will require the user to enter personally identifiable information to find and request changes to their voter registration record. The data required can be configured by State of Delaware staff.

- B. For privacy purposes, the public website must require the user the option to use two-factor authentication.
- . Telephone Verification
  - . Email Verification
  - . HOTP/TOTP Software/Hardware Tokens (e.g. Google Authenticator, Authy)
  - v. Cryptographic measures not otherwise mentioned.

In its current state, Voter Central does not offer two factor authentication for the voter facing website, Election Link. With guidance and input from the State of Delaware, we will incorporate this requirement into the base product.

- C. The public website must allow a voter to determine:
1. Whether he or she is registered to vote;
  2. Whether or not voter is registered as a permanent vote-by-mail or one-time mail ballot voter; and
  3. Political party preference.
  4. His or her elected officials.
  5. Other publicly available voter information, voting history

Voter Central includes a public-facing, ADA compliant website for voters to search and determine information about their current voter registration status. They can view information on their registration status, absentee status, party affiliation, voting history, poll worker status (if available) and other voter information.

- D. The public website must support online voter registration pursuant to applicable state and federal law, including new registration and updates to an existing registration.

Voter Central has an online voter registration module that will allow voters to register online pursuant to Delaware state laws. Voters can also update an existing registration. This module won an award at the Election Center conference.



E. The public website must support online voter functions, including:

1. Submit vote-by-mail (.e. absentee) requests
2. Submit Federal Post Card Applications (FPCA) for unformed service and overseas citizens
3. Submit requests for voter registration cancellation for themselves and their close relatives
4. Submit requests for a polling place card
5. View voter-specific sample ballot

Election Link allows voters to complete all of the online voter-related tasks such as asking submitting the absentee application/request, changing their address, viewing their sample ballot, submitting the FPCA request, and viewing their polling location.

F. The public website must allow a voter to choose the method of signing their requests, including:

1. Use of his or her existing electronic signature with Department of Elections
2. Use of his or her existing electronic signature with DMV. Note: Utilize existing service.
3. Use of a pointing device to draw signature, e.g. stylus, mouse
4. Use of a saved picture of a signature
5. Print, sign and mail the application.

Election Link will allow the voter to choose how they wish to sign the application or form they are submitting.

G. Must provide authorized Administrators a method to configure signature options for each type of application or request.

Administrators have full control to configure necessary fields and signature requirement for each type of application or form/document request.

H. The public website must allow a voter to determine the status of submitted requests.

Election Link will allow voters to check the status of their submitted requests for things such as absentee/vote by mail ballots, a change in address, a name change or a registration update.

I. The public website must allow a voter to determine:

1. His or her eligibility to vote in an upcoming election;
2. His or her voting election district for an election; and
3. His or her polling place for an election.
4. Driving directions to his or her polling place.

Voter Central includes a public facing, ADA compliant website for voters to search and determine information about their current voter registration status. They can view information on their registration status, absentee status, upcoming election information, polling location information, directions to their polling location, party affiliation, voting history, poll worker status (if available) and other voter information.



- J. The public website must allow a voter to:
1. View log in and logout history
  2. View request history
  3. Pause and resume completing the application

Voter Central includes the ability for each voter to log in and view the request/completion history as well as the ability to pause and return to the application. The ability to view the login/logout history can be added once requirements are received from the State of Delaware during the planning and design phase of the project plan.

- K. Must allow members of the public to perform a online voter registration and self-service lookup functions using mobile devices without requiring installation of any application or component on the mobile device.

The Election Link platform's mobile website friendly meaning the website and all of its functions can be accessed from any traditional smart phone web browser. Downloading of an application or component is not necessary or suggested.

- L. The public website must allow voters who have voted a provisional ballot to determine if the ballot was counted and, if not, the reason it was not counted.

Voters will be able to log in to the Election Link program to view information on a cast provisional ballot and determine whether or not that ballot was counted. Used in conjunction with the Precinct Central ePollbook, a "provisional tracking number" can be generated, allowing the voter to easily lookup the provisional post-election and determine its status.

- M. The public website must allow voters who have voted a vote-by-mail ballot to mark the absentee ballot online.

The online absentee ballot marking feature is not currently available in the Voter Central/Election Link product, but with further understanding of the requirements from the State of Delaware, Tenex will incorporate it into the product for use by the state.

- N. Must provide authorized Administrators a method to configure vote-by-mail voters that can use the online function to mark the absentee ballot online.

The online absentee ballot marking feature is not currently available in the Voter Central/Election Link product, but with further understanding of the requirements from the State of Delaware, Tenex will incorporate it into the product for use by the state.

- O. The public website must allow voters who have voted a vote-by-mail ballot to determine:
- Date when his or her request was received
  - Date when his or her ballot was sent
  - Date when his or her ballot was received

Applicable dates pertaining to an absentee/vote by mail ballot (when it was requested, sent, received, etc.) are accessible from the Election Link voter portal.

P. The public website must allow voters who have voted a vote-by-mail ballot to determine if the ballot was accepted and, if it was rejected, the reason it was rejected.

Vote by mail information is available from the Election Link voter portal. Voters can determine whether or not that ballot was accepted or rejected and will show information pertaining to the rejection if applicable.

Q. The data on voters' registration status and ballot status that displays on the public website must be current as of a point in time of the user's query.

The information provided on Election Link will be the most up-to-date information.

R. Must allow an authorized administrator to control the updates of public access website data on voters' eligibility to vote in an upcoming election, election district assignment, and polling place assignment for an election.

Administrator access can be used to update any aspect of displayed data on the Election Link portal.

S. The data that are accessible and queried through the public access website must not change during a user's execution of a query.

The data accessed through the voter facing system is not modified during a search by a voter.

T. A public-facing web pages and functions that a member of the public views or uses in order to register to vote, change voter registration-related data, or look up registration status must be available in two (2) languages (English plus one (1) additional language). These languages currently include English, and Spanish. (Department of Elections will be responsible for providing the required translations.)

All voter facing screens will be available in any language as identified by the State of Delaware.

U. Must be scalable and extendable to support web pages and functions that a member of the public views or uses in order to register to vote, change voter registration-related data, or look up registration status in a total of twenty-one (21) languages (English plus twenty (20) other languages). Support for multiple language translations must not necessitate reconfiguration or reprogramming of the system.

All voter facing screens will be available in any language as identified by the State of Delaware.

V. Must provide authorized Administrators a method to configure availability of the public website or select functions.

Administrators can configure the availability of the public facing system.

W. The public website must have the capability to track voter registration from third party organizations and assign appropriate method of registration codes. Registration of third party organizations shall be defined by authorized Administrators.

The public website can track where third party voter registration applications originated from and assign them the appropriate registration code. Voter Central has the capability to handle a registration codes.

### 30. State-Level Processes – Website: Offsite Registration:

Requirements stated below pertain to the need to provide online voter lookup and registration by authorized users outside of normal business environment, e.g. state fair, naturalization ceremonies.

De aware expects that any support the system provides for mobile devices will not require installation on any application or other component on those devices.

A. The website must require an individual accessing the website to provide sufficient personally identifiable information to authenticate the individual and to prevent others from accessing the system.

Voter Central will require the user to enter personally identifiable information to find and request changes to their voter registration record. The data required can be configured by State of Delaware staff.

B. For privacy purposes, the public website must allow user the option to use two-factor authentication.

In its current state, Voter Central does not offer two factor authentication for the voter facing website, Election Link. With guidance and input from the State of Delaware, we will incorporate this requirement into the base product.

C. The website must provide capability to search voters and determine if they're registered and to display relevant voter registration information, such as addresses, districts, polling place, etc.

Election Link has the capability to perform an online voter search to verify the related voter information such as voter address, districts, polling places, etc...

D. Must provide the capability to submit voter registration applications, including capturing of electronic signature.

Election Link will allow users to submit their voter registration application electronically and allow them to sign electronically as well.

E. Must provide ability for authorized Administrators to setup the events for which users can use the website, e.g. registration drives during the week(s) of the Delaware State Fair.

Election Link allows management of the IP management facilities to be turned on or off at the discretion of the authorized administrators.



F. Must provide ability for authorized Administrators to manage users by event.

Authorized administrators will have the ability to manage users by event.

G. Must provide ability to track registration captured by event, and by user.

Registrations will be tracked by event and by user.

H. Registrations captured through this website will be in part a state of competition. This is purely for intake.

Registrations done through the online voter registration portal will not be considered complete until the state has verified that each application has all necessary pieces of information.

I. Must provide ability for authorized Administrators to configure the types and levels of validations, e.g. ID verification, fee on checks, for applications captured through this method.

Authorized administrators have the ability to configure the types and levels of validation to include ID verification and fee on checks.

### 31. State-Level Processes – Voter Registration Services:

Support real-time voter registration from other state agencies and partners.

A. Must host services that will securely and reliably receive voter registration transactions (including decedents) from state agencies and partners, e.g. DMV, DHSS-DSS, DOL, etc., in real-time.

The Voter Central Data Studio module can expose a web-services based or file-based API for integration with partner agencies. These services can be consumed in real-time or in a batch mode.

B. Must provide state agencies and partners the capability to:

- I. Determine if the customer is registered to vote;
- II. If not registered, allow the customer to decide to register to vote;
- III. Determine if period of party changes is open;
- IV. Retrieve list of political parties

Partner state agencies will have the capability to query the system for determining the status of a current registration.

- C. Must support over-the-counter (e.g. DMV associate processing an applicant) and self-service (using kiosks, or using personal devices via the internet) voter registration methods.

Voter Centra supports multiple methods and sources for voter registration processing. An online registration component is available to complete the registration on a secure website. A tablet-based component is available to complete the registration on a tablet that can be taken to mobile registration drives and allows registrants to sign directly on the tablet. Either one of these methods (online web registration or tablet registration) can be used to facilitate over-the-counter and/or self-service kiosks.

- D. Must store and capture data and electronic signature for voter registration. Note: Signature capturing methods used by state agencies and partners are outside of the scope of this RFP.

Voter Centra captures electronic signatures from a signature pad / tablet device when doing electronic / paperless voter registration.

- E. Must provide capability for county elections staff to review each application prior to creating new voters or updating existing voter registrations.

All applications generated electronically are placed in a queue for staff to review and accept as a valid new application or an update to an existing voter record.

## 32. State-Level Processes – Voter Registration Query Services:

Support voter registration queries from users of other state agencies and partners.

Certain critical services provided by Department of Insurance, Office of the Lt. Governors, Office of the Governor, and General Assembly require them to be able to inquire voter's registration information, such as address, postal affiliation and voting history.

- A. Must provide authorized Administrators capability to create and manage user accounts for users of other state agencies and partners

An administrator with the appropriate security privileges can setup user accounts for users of other state agencies. All users are setup in groups of users and security privileges are assigned to the entire group.

- B. Must provide authorized Administrators capability to determine and setup limited access to users.

Users can be setup with limited access to the system to allow only certain functions to be accessed by certain groups of users.

- C. Queries from users of other state agencies and partners must not update voter registration information.

Updates can strictly be restricted from users of other state agencies.

D. Must provide state agencies and partners the capability to log in to search voters.

Users of other state agencies can be given access to search for voters using the prescribed search fields for such users. Further detailed voter information can be viewed in a restricted manner.

### 33. State-Level Processes – Voting History Match:

System must provide capability to process ERIC data containing possible voting history matches (possible double-voting).

A. Must provide capability to extract voter registration, absentee information, voting history, and other relevant information to assist in the investigation.

Information can be readily extracted from Voter Central as needed in a text file format. Detailed information can be extracted for a voter using pre-formatted reports and / or system screenshots as well.

B. Must provide capability for authorized users to capture and store status/determination of each case. Use codes that can be defined and modified by authorized Administrators.

Tenex will customize Voter Central to provide a process to initiate a case for tracking specific double voting status as needed. Alternatively, pre-built customizable flags and the notes/comments can be used to track specific items as well.

C. Must provide capability to generate reports.

Voter Central incorporates extensive reporting directly from the system. Reports are available in a summary, drill-down, graphical, and detailed format. Reports and data can be extracted in a csv, text, Excel, PDF and other formats as needed.



## ACA Safe Harbor Additional Fee

The State and its utilizing agencies are not the employer of temporary or contracted staff. However, the State is concerned that it could be determined to be a Common-law Employer as defined by the Affordable Care Act (“ACA”). Therefore, the State seeks to utilize the “Common-law Employer Safe Harbor Exception” under the ACA to transfer health benefit insurance requirements to the staffing company. The Common-law Employer Safe Harbor Exception can be attained when the State and/or its agencies are charged and pay for an “Additional Fee” with respect to the employees electing to obtain health coverage from the Vendor.

The Common-law Employer Safe Harbor Exception under the ACA requires that an Additional Fee must be charged to those employees who obtain health coverage from the Vendor, but does not state the required amount of the fee. The State requires that all Vendors shall identify the Additional Fee to obtain health coverage from the Vendor and delineate the Additional Fee from all other charges and fees. The Vendor shall identify both the Additional Fee to be charged and the basis of how the fee is applied (i.e. per employee, per invoice, etc.). The State will consider the Additional Fee and prior to award reserves the right to negotiate any fees offered by the Vendor. Further, the Additional Fee shall be separately scored in the proposal to ensure that neither prices charged nor the Additional Fee charged will have a detrimental effect when selecting vendor(s) for award.

Tenex will allow the transfer of insurance requirements for the state of Delaware for employees that are covered under the Common Law Employer Safe Harbor Exception. [REDACTED]

# Project Management

Tenex is committed to delivering a professional, high-end experience in the implementation and support of the Precinct Central Election Book and Voter Central Election and voter management product for the State of Delaware. With the past project experience in implementing large scale election projects, Tenex is prepared and armed with the expertise needed to meet the project objectives set forth by the State of Delaware.

The implementation plan below describes how the Tenex election book and election and voter registration management solutions will be deployed, installed, and used for the State of Delaware. The plan contains a brief description of the major tasks involved in the implementation, the overall resources needed to support the implementation effort, and any specific implementation requirements.

| Phase                                     | Staff Member     | Years of Experience |
|---|------------------|---------------------|
| <b>Project Manager</b>                    | Jay Boenbacher   | 12                  |
| <b>Planning and Design</b>                | Akka Gupta       | 20                  |
| <b>Customization</b>                      | Akka Gupta       | 20                  |
| <b>Implementation and User Acceptance</b> | Ashley Ellison   | 5                   |
| <b>Training</b>                           | Bradley Campbell | 12                  |
| <b>Closeout and Final User Acceptance</b> | Jay Boenbacher   | 12                  |

## 1. Project Objectives:

Broadly speaking, the overall goals and objectives for the project is to implement a complete election management, voter registration, and election book solution for the State of Delaware and the 3 counties in the State of Delaware, deliver comprehensive training, and provide continued support services. In addition, the current system in place at the State will be supported until the complete implementation of the new product and the phase-out of the old. Tenex will undertake the following in the project implementation and support:

- Plan and design for system additions and changes as needed by Delaware
- Customize current product to meet the Delaware requirements
- Procure hardware the election book systems
- Configure, setup and deliver election books to Delaware counties
- Configure and maintain a central server / hosting resources
- Convert data from existing system
- Training State office technology personnel and key project personnel
- Training county personnel for 3 counties
- Provide testing / mock election services to assure proper system setup and configuration
- Provide election support
- Provide continuing system support

## 2. Project Phases:

The project implementation can be divided into five broad phases defined as:

- **Planning and Design:** This phase of the project will be kicked off very soon after contract signing and coordination. The Delaware Department of Elections and Tenex teams will gather all detailed information and will create an agreed upon project plan for the requirements of the software, setup of the hardware, training, user acceptance, and final rollout.
- **Customization:** This phase of the project involves creating custom process workflows, interfaces with external systems and completing any missing / additional functionality requests.
- **Implementation and User Acceptance:** Acceptance testing will be completed to ensure all environments are properly configured and processes are working as published. This phase will involve defining test cases and success criteria for each and evaluating if the system performs as predicted.
- **Training:** Training will be conducted with a series of on-site and online training sessions. Training will be provided for State as well as County users for all system modules.
- **Closeout:** The project closeout will define the support structure for various components, including election cycle support. The specific support requirements and roles will be discussed during project planning. Tenex supports all customers during pre-election, during election, and post-election activities with extended operating hours as well as on-site support as needed.
- **Hardware / Infrastructure Setup and Delivery:** In this phase all hardware will be procured and configured based on the SoS guidelines and the data loading and monitoring infrastructures setup for all 120 county organizations.

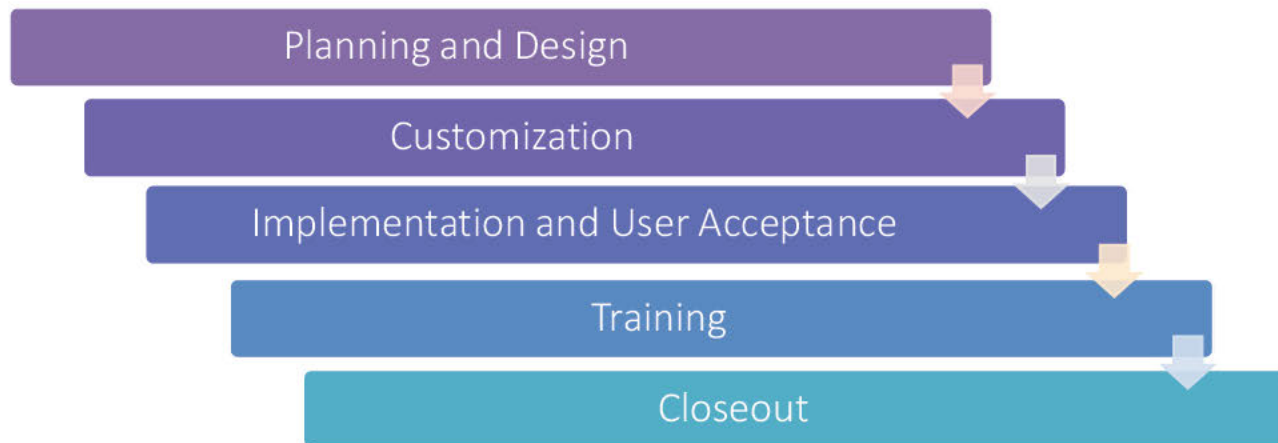


Figure 17: Project Phases



3. Project Deliverables and Milestones:

Project deliverables and milestones will be guided by the five broad project phases defined above. The phases of the project will have overlapping deliverables and will be ongoing simultaneously for several tasks. The milestones and deliverables are detailed below for each phase of the project.

|                     |                              |
|---------------------|------------------------------|
| Planning and Design | [REDACTED]                   |
|                     | [REDACTED]                   |
|                     | [REDACTED]                   |
|                     | [REDACTED]                   |
|                     | [REDACTED]                   |
|                     | [REDACTED] training sessions |

|               |            |
|---------------|------------|
| Customization | [REDACTED] |
|               | [REDACTED] |
|               | [REDACTED] |
|               | [REDACTED] |
|               | [REDACTED] |
|               | [REDACTED] |
|               | [REDACTED] |
|               | [REDACTED] |
|               | [REDACTED] |
|               | [REDACTED] |

|                                    |   |
|------------------------------------|---|
| Implementation and User Acceptance | <div>[REDACTED]</div> <div>[REDACTED]</div> <div>[REDACTED]</div> <div>[REDACTED]</div> <div>[REDACTED]</div> <div>[REDACTED]</div> <div>[REDACTED]</div> <div>[REDACTED]</div> |
| Training                           | <div>[REDACTED]</div> <div>[REDACTED]</div> <div>[REDACTED]</div> <div>[REDACTED]</div> <div>[REDACTED]</div>   |
| Closeout                           | <div>[REDACTED]</div> <div>[REDACTED]</div> <div>[REDACTED]</div> <div>[REDACTED]</div>   |







# Appendix

## Financial Statements



#### Appendix C - Pricing

Contract Number: GSS18809-ELECTION\_SYS

Contract Name: Elections System Solution

Proposals Due By 3:00 pm, EST, January 16, 2018

Please complete the following information below:

Company Name: Tenex Software Solutions, Inc.

Contact Name: Ravi Kallem

Phone Number: 813-758-8951

Email Address: ravi.kallem@tenexsolutions.com

#### Instructions:

1. Insert your company information as requested.
2. Provide pricing for service identified.
3. Submit this attachment with your proposal in Excel format on a CD

#### Notes:

This pricing Attachment C is divided into four tabs.

Tab 1. General Information

Tab 2. Implementation Costs

Tab 3. Voting Equipment

Tab 4. Data Storage-Management

The State invites offerors to bid pricing on the polling place voting machines, absentee voting equipment, electronic poll books and/or the election management system. An offeror may bid on all, one, or any combination of the items.

For evaluation of proposal pricing, the State will score pricing based on scope of work requirements for total cost of ownership of the initial 5 year term of the contract. The State is seeking a fixed cost for this solution. This cost must be clearly identified in this appendix to effectively score price scoring. Additional offerings outside the Scope of Work can be identified in the sections provided as "Value Added Options." These additional options may be considered by the State during any pre-award negotiations, but will not be included in the pricing evaluation to score proposals received. Include additional pages or documentation as appropriate.

Please refer to the various sub-parts of Appendix B for details and breadth of scope.

The vendor or vendors shall be responsible for complete replacement, installation, training, testing, and maintenance, including bridge maintenance for existing systems, within 8 months after award. The scope of the project is to include all equipment, training, testing, maintenance of new equipment, transitioning from the State's voter registration system and election management system to the new server based system and providing or contracting for bridge maintenance of existing equipment until replacement is complete.

Implementation Costs

| Milestone  | Description of Activities | Cost |
|--|---------------------------|------|
| Planning and Design                                  |                           |      |
| Initial project kickoff                              |                           |      |
| Review and requirements identification               |                           |      |
| Project schedule developed and finalized             |                           |      |
| Customization  |                           |      |
| Detailed requirments analysis for large deliverables |                           |      |
| Code development and Testing                         |                           |      |
| Implementation and User Acceptance                   |                           |      |
| User Acceptance Testing                              |                           |      |
| Shipping (ePollbooks)                                |                           |      |
| Data conversion, Migration, and validation           |                           |      |
| Maintaining current VR/EMS system                    |                           |      |
| Training   |                           |      |
| Closeout and Final User Acceptance                   |                           |      |
| Final User Acceptance Testing                        |                           |      |

TOTAL IMPLEMENTATION COST

(This total will be used for proposal scoring consideration)

| Value Added Options | Description | Cost |
|---------------------|-------------|------|
|                     |             |      |

| Required Equipment  | Description | Qty | Total Cost |
|---|-------------|-----|------------|
| Poll Book   |             |     |            |
| Standard Carry Case (Option 1)  |             |     |            |
| Annual Software License & Maintenance Fee   |             |     |            |
| Other Required Equipment  |             |     |            |
| Total Equipment Cost (5 year total cost of ownership)<br>(This total will be used for proposal scoring consideration) |             |     |            |

| Value Added Equipment                                   | Description | Qty | Total Cost |
|---|-------------|-----|------------|
| Multi-unit Desktop Charging/Sync Station (Option 1)     |             |     |            |
| Multi-unit Desktop Charging/Sync Station (Option 2)     |             |     |            |
| Charging Cart (holds 40 units)                          |             |     |            |
| Thermal Printer w/ rechargeable battery (Option 1)      |             |     |            |
| Thermal Printer without rechargeable battery (Option 2) |             |     |            |
| Basic training on the EPB system                        |             |     |            |
| On-site Setup of EPB system                             |             |     |            |
| System Maintenance                                      |             |     |            |
| Slim Carry Case (Option 2)                              |             |     |            |
| Printer Plus Carry Case (Option 3)                      |             |     |            |
| Total Value Added Equipment                             |             |     | TBD*       |

\*Value added equipment options vary depending on state wants/needs.



## Data Storage-Management

| Description                         | Cost                                     | State Hosted  |
|-------------------------------------|--|---|
| Voting Management Software/Solution | <div data-bbox="230 302 1079 516"></div> | <div data-bbox="1117 333 1261 420"></div> <div data-bbox="1117 445 1287 499"></div> |
|                                     | Total Cost                               |   |

The total Vendor Hosted cost will be used for proposal scoring based on 5 year total cost of ownership. The State would also like to receive any cloud offerings available for consideration as a value added option below.

| Value Added Options                         | Vendor Hosted | Cloud Hosted |
|---|---------------|--------------|
| Tenex cloud hosted (AWS) option (preferred) |               |              |

STATE OF DELAWARE  
Government Support Services

Attachment 2

CONTRACT NO.: GSS18809-ELECTION\_SYS  
CONTRACT TITLE: Elections System Solution  
DEADLINE TO RESPOND: January 16, 2018 at 1:00 PM (Local Time)  
NON-COLLUSION STATEMENT

This is to certify that the undersigned Vendor has neither directly nor indirectly, entered into any agreement, participated in any collusion or otherwise taken any action in restraint of free competitive bidding in connection with this proposal, and further certifies that it is not a sub-contractor to another Vendor who also submitted a proposal as a primary Vendor in response to this solicitation submitted this date to the State of Delaware, Government Support Services.

It is agreed by the undersigned Vendor that the signed delivery of this bid represents, subject to any express exceptions set forth at Attachment 3, the Vendor's acceptance of the terms and conditions of this solicitation including all specifications and special provisions.

**NOTE:** Signature of the authorized representative MUST be of an individual who legally may enter his/her organization into a formal contract with the State of Delaware, Government Support Services.

COMPANY NAME Tenex Software Solutions, Inc. Check one) 

|                                     |             |
|-------------------------------------|-------------|
| <input checked="" type="checkbox"/> | Corporation |
| <input type="checkbox"/>            | Partnership |
| <input type="checkbox"/>            | Individual  |

NAME OF AUTHORIZED REPRESENTATIVE (Please type or print) Alka Gupta

SIGNATURE Alka Gupta TITLE VP of operations

COMPANY ADDRESS 5402 W. Laurel St. Suite 206, Tampa, FL 33607

PHONE NUMBER 813-545-5451 FAX NUMBER N/A

EMAIL ADDRESS alka.gupta@tenexsolutions.com

FEDERAL E.I. NUMBER \_\_\_\_\_ STATE OF DELAWARE LICENSE NUMBER N/A

| COMPANY CLASSIFICATIONS: | CERT. NO.: | Certification type(s)                                       | Circle all that apply               |                                     |
|--------------------------|------------|---|-------------------------------------|-------------------------------------|
|                          |            |   | Yes                                 | No                                  |
|                          |            | Minority Business Enterprise (MBE)                          | <input checked="" type="checkbox"/> | <input type="checkbox"/>            |
|                          |            | Woman Business Enterprise (WBE)                             | <input checked="" type="checkbox"/> | <input type="checkbox"/>            |
|                          |            | Disadvantaged Business Enterprise (DBE)                     | <input type="checkbox"/>            | <input checked="" type="checkbox"/> |
|                          |            | Veteran Owned Business Enterprise (VOBE)                    | <input type="checkbox"/>            | <input checked="" type="checkbox"/> |
|                          |            | Service Disabled Veteran Owned Business Enterprise (SDVOBE) | <input type="checkbox"/>            | <input checked="" type="checkbox"/> |

[The above table is for informational and statistical use only.]

PURCHASE ORDERS SHOULD BE SENT TO: (COMPANY NAME) Tenex Software Solutions, Inc.

ADDRESS 5402 W. Laurel St. Suite 206, Tampa, FL 33607

CONTACT Alka Gupta

PHONE NUMBER 813-545-5451 FAX NUMBER N/A

EMAIL ADDRESS alka.gupta@tenexsolutions.com

**AFFIRMATION:** Within the past five years, has your firm, any affiliate, any predecessor company or entity, owner, Director, officer, partner or proprietor been the subject of a Federal, State, Local government suspension or debarment?

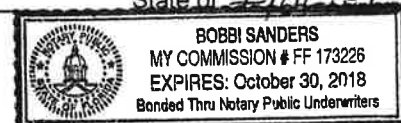
YES \_\_\_\_\_ NO X if yes, please explain \_\_\_\_\_

**THIS PAGE SHALL HAVE ORIGINAL SIGNATURE. BE NOTARIZED AND BE RETURNED WITH YOUR PROPOSAL**

SWORN TO AND SUBSCRIBED BEFORE ME this 15 day of Jan, 20 18

Notary Public Bob Sanders My commission expires October 30, 2018

City of Apalachee Beach County of Hillsborough State of Florida



### Attachment 3

EXCEPTION FORM

☒ By checking this box, the Vendor acknowledges that they take no exceptions to the specifications, terms or conditions found in this RFP.

[illegible]

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STATE OF DELAWARE  
Government Support Services

Attachment 4

Contract No. GSS18809-ELECTION\_SYS  
Contract Title: Elections System Solution

CONFIDENTIAL INFORMATION FORM

☐ By checking this box, the Vendor acknowledges that they are not providing any information they declare to be confidential or proprietary for the purpose of production under 29 Del. C. ch. 100, Delaware Freedom of Information Act.

| Confidentiality and Proprietary Information |
|---|
| p. 128 - Financial Statements               |
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**Note:** Vendor may use additional pages as necessary, but the format shall be the same as provided above.



STATE OF DELAWARE  
Government Support Services

**Appendix D – Confidentiality and Integrity of Data Agreement**



**DEPARTMENT OF TECHNOLOGY AND INFORMATION**

William Penn Building  
801 Silver Lake Boulevard  
Dover, Delaware 19904-2407

**CONFIDENTIALITY (NON-DISCLOSURE) AND INTEGRITY OF DATA AGREEMENT**

The Department of Technology and Information is responsible for safeguarding the confidentiality and integrity of data in State computer files regardless of the source of those data or medium on which they are stored; e.g., electronic data, computer output microfilm (COM), tape, or disk. Computer programs developed to process State Agency data will not be modified without the knowledge and written authorization of the Department of Technology and Information. All data generated from the original source data, shall be the property of the State of Delaware. The control of the disclosure of those data shall be retained by the State of Delaware and the Department of Technology and Information.

I/we, as an employee(s) of **[INSERT CONTRACTOR NAME]** or officer of my firm, when performing work for the Department of Technology and Information, understand that I/we act as an extension of DTI and therefore I/we are responsible for safeguarding the States' data and computer files as indicated above. I/we will not use, disclose, or modify State data or State computer files without the written knowledge and written authorization of DTI. Furthermore, I/we understand that I/we are to take all necessary precautions to prevent unauthorized use, disclosure, or modification of State computer files, and I/we should alert my immediate supervisor of any situation which might result in, or create the appearance of, unauthorized use, disclosure or modification of State data.

Penalty for unauthorized use, unauthorized modification of data files, or disclosure of any confidential information may mean the loss of my position and benefits, and prosecution under applicable State or Federal law.

This statement applies to the undersigned Contractor and to any others working under the Contractor's direction.

I, the Undersigned, hereby affirm that I have read DTI's Policy on Confidentiality (Non-Disclosure) and Integrity of Data and understood the terms of the above Confidentiality (Non-Disclosure) and Integrity of Data Agreement, and that I/we agree to abide by the terms above.

Contractor Signature: [Signature]  
Title: President  
Date: 1/15/18  
Contractor Name: Tenex Software Solutions, Inc.

STATE OF DELAWARE  
Government Support Services

Attachment 2

CONTRACT NO.: GSS18809-ELECTION\_SYS  
CONTRACT TITLE: Elections System Solution  
DEADLINE TO RESPOND: January 16, 2018 at 1:00 PM (Local Time)  
NON-COLLUSION STATEMENT

This is to certify that the undersigned Vendor has neither directly nor indirectly, entered into any agreement, participated in any collusion or otherwise taken any action in restraint of free competitive bidding in connection with this proposal, and further certifies that it is not a sub-contractor to another Vendor who also submitted a proposal as a primary Vendor in response to this solicitation submitted this date to the State of Delaware, Government Support Services.

It is agreed by the undersigned Vendor that the signed delivery of this bid represents, subject to any express exceptions set forth at Attachment 3, the Vendor's acceptance of the terms and conditions of this solicitation including all specifications and special provisions.

**NOTE:** Signature of the authorized representative MUST be of an individual who legally may enter his/her organization into a formal contract with the State of Delaware, Government Support Services.

COMPANY NAME Tenex Software Solutions, Inc. Check one

|                                     |             |
|-------------------------------------|-------------|
| <input checked="" type="checkbox"/> | Corporation |
| <input type="checkbox"/>            | Partnership |
| <input type="checkbox"/>            | Individual  |

NAME OF AUTHORIZED REPRESENTATIVE  
(Please type or print)

Alka Gupta

SIGNATURE

Alka Gupta

TITLE VP of operations

COMPANY ADDRESS 5402 W. Laurel St. Suite 206, Tampa, FL 33607

PHONE NUMBER 813-545-5651

FAX NUMBER N/A

EMAIL ADDRESS alka.gupta@tenexsolutions.com

FEDERAL E.I. NUMBER

STATE OF DELAWARE  
LICENSE NUMBER N/A

| COMPANY CLASSIFICATIONS: | CERT. NO.: | Certification type(s)                                       | Circle all that apply               |                                     |
|--------------------------|------------|---|-------------------------------------|-------------------------------------|
|                          |            |   | Yes                                 | No                                  |
|                          |            | Minority Business Enterprise (MBE)                          | <input checked="" type="checkbox"/> | <input type="checkbox"/>            |
|                          |            | Woman Business Enterprise (WBE)                             | <input checked="" type="checkbox"/> | <input type="checkbox"/>            |
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|                          |            | Service Disabled Veteran Owned Business Enterprise (SDVOBE) | <input type="checkbox"/>            | <input checked="" type="checkbox"/> |

[The above table is for informational and statistical use only.]

PURCHASE ORDERS SHOULD BE SENT TO:  
(COMPANY NAME)

Tenex Software Solutions, Inc.

ADDRESS 5402 W. Laurel St. Suite 206, Tampa, FL 33607

CONTACT Alka Gupta

PHONE NUMBER 813-545-5651

FAX NUMBER N/A

EMAIL ADDRESS alka.gupta@tenexsolutions.com

**AFFIRMATION:** Within the past five years, has your firm, any affiliate, any predecessor company or entity, owner, Director, officer, partner or proprietor been the subject of a Federal, State, Local government suspension or debarment?

YES ☐ NO ☒ if yes, please explain \_\_\_\_\_

**THIS PAGE SHALL HAVE ORIGINAL SIGNATURE, BE NOTARIZED AND BE RETURNED WITH YOUR PROPOSAL**

SWORN TO AND SUBSCRIBED BEFORE ME this 15 day of Jan, 20 18

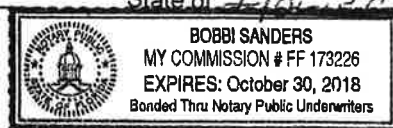
Notary Public Bob Sanders

My commission expires October 30, 2018

City of Apalachee Beach

County of Hillsborough

State of Florida





## Attachment 4

CONFIDENTIAL INFORMATION FORM

Confidentiality and Proprietary Information

p. 128 - Financial Statements

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STATE OF DELAWARE  
Government Support Services

**Appendix D – Confidentiality and Integrity of Data Agreement**



**DEPARTMENT OF TECHNOLOGY AND INFORMATION**

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Dover, Delaware 19904-2407

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Penalty for unauthorized use, unauthorized modification of data files, or disclosure of any confidential information may mean the loss of my position and benefits, and prosecution under applicable State or Federal law.

This statement applies to the undersigned Contractor and to any others working under the Contractor's direction.

I, the Undersigned, hereby affirm that I have read DTI's Policy on Confidentiality (Non-Disclosure) and Integrity of Data and understood the terms of the above Confidentiality (Non-Disclosure) and Integrity of Data Agreement, and that I/we agree to abide by the terms above.

Contractor Signature: [Signature]  
Title: President  
Date: 1/15/18  
Contractor Name: Tenex Software Solutions, Inc.